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#### **DEPOSITION AND TRIAL**



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### FEDERAL CONSULTATION WITH TRIBES REGARDING

### INFRASTRUCTURE DECISION-MAKING

HELD

TUESDAY, OCTOBER 25, 2016

8:40 A.M.

DAYBREAK STAR INDIAN CULTURAL CENTER 5001 BERNIE WHITEBEAR WAY SEATTLE, WASHINGTON 98199

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 1
                       PANEL MEMBERS PRESENT:
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 3
   LAWRENCE ROBERTS
 4
   Principal Deputy Assistant Secretary
 5
   Department of the Interior
 6
   MICHAEL L. CONNOR
 7
 8
   Deputy Secretary
 9
   Department of the Interior
10
11
   DAVID F. CONRAD
12 Deputy Director
13
   U.S. Department of Energy
14
   Office of Indian Energy Policy and Programs
15
16
   DAWN STURDEVANT BAUM
17
   Attorney Advisor
18
   Department of Justice
19
   Office of Tribal Justice
20
21
   JODY A. CUMMINGS
22
   Deputy Solicitor for Indian Affairs
   Office of the Solicitor
23
24
   Department of the Interior
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 1
                  PANEL MEMBERS PRESENT: (CONTINUED)
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 3
   BRIGADIER GENERAL SCOTT SPELLMON
   U.S. Army Corps of Engineers
 4
 5
 6
   LEONARD FORSMAN
 7
   Chairman Suquamish Tribe
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| 1  | TRIBAL CONSULTATION   |
| 2  | TUESDAY, OCTOBER 20, 2016   |
| 3  | 8:35 A.M.   |
| 4  |   |
| 5  | MR. CONNOR: Good morning, everybody. I                                  |
| 6  | think we are ready to begin. Thank you for your                         |
| 7  | patience. Let me start by introducing                                   |
| 8  | Representative Roberts, here in the Pacific                             |
| 9  | Northwest, Chairman Leonard Forsman Suquamish Tribe.                    |
| 10 | MR. FORSMAN: Welcome, everybody. Before                                 |
| 11 | we get started I've asked the Chairman Goudy of the                     |
| 12 | Yakima Nation, who has accepted, so come on up.                         |
| 13 | (Whereupon, there was a prayer in Native                                |
| 14 | language.)  |
| 15 | MR. GOUDY: My (Native language spoken)                                  |
| 16 | name is Jode Goudy, I serve as the Chairman of the                      |
| 17 | Yakima Nation. This day of the Creator we ask that                      |
| 18 | you center us all, that you focus us all, as this                       |
| 19 | talk, as this time that we've come together. And                        |
| 20 | the advocacy of the song that I bring out was                           |
| 21 | brought back to our people by someone who had died,                     |
| 22 | and they come back to life. All the songs of our                        |
| 23 | people are not man-made, but indeed they have come                      |
| 24 | forth from our Creator.   |
| 25 | The song is warrior song. We have                                       |

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| 1  | veterans, we have servicemen that are here today.    |
|----|--|
| 2  | But each of us as advocates of our natural resources |
| 3  | as well are engaged in a battle on behalf of our     |
| 4  | natural resources, our lands, our waters, and those  |
| 5  | things that sustain our uniqueness, our way of life, |
| 6  | and our walks, such things if we lose this battle we |
| 7  | will lose our way of life, we will cease to be.      |
| 8  | So, I sing the song for all of us                    |
| 9  | collectively, and indeed that this work that we will |
| 10 | bring forth will sustain the existence of our        |
| 11 | collective Native Nations and peoples, our walks,    |
| 12 | our way of life, for the future generations, and     |
| 13 | those yet unborn, for indeed this is a special and   |
| 14 | unique time, and we will see what this will take us, |
| 15 | where this will all collectively take us.            |
| 16 | For these words to bring out (Native                 |
| 17 | language spoken). Thank you.                         |
| 18 | MR. CONNOR: Thank you, Chairman Goudy.               |
| 19 | Chairman Forsman?                                    |
| 20 | MR. FORSMAN: Yes. We would like to                   |
| 21 | welcome everybody here to Seattle. I'm Leonard       |
| 22 | Forsman, Chairman of the Suquamish Tribe, honoring   |
| 23 | Chief Seattle and the only Tribe here in Central     |
| 24 | Sound, recognized here. This is an important place   |
| 25 | to me because it's really close to an archeological  |
| I  | DEPOSITION AND TRIAL                                 |

| site I worked on many years ago at the West Point |
|---|
| Treatment Plant, a very powerful place.           |

And this place was a great concourse among the specific tribes that came together in the summertime, they'd fish and gather and trade. And evidence of that was that it was at least 4,000 years old on the site. There was evidence of -- of our people in that place. So, it's very important to be here.

10 I thank the United Indians for hosting us 11 here today. On behalf of Suquamish we welcome you 12 here. I'd also like to put a word out for the Muckleshoot Tribe. They were unable to send anybody 13 14 to the event. They've had a tragic shooting down 15 there, one of their members was lost over the 16 weekend, and so they are having a memorial today. 17 They send their regrets. But I just wanted to pass that on on their behalf. 18

So, with that, the Federal representatives, thank you for coming. And I'm going to be one of those, a presidential appointee up here, representative the Advisory Council on Historic Preservation. So, here I go. Thanks everybody.

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MR. CONNOR: Thank you, Chairman Forsman.

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| 1 | Thank you, Mr. Chairman. We're we're very happy                  |
| 2 | to have you up here with us this morning. Thank you              |
| 3 | to all of you for taking the time out of your                    |

4 schedules to join us at today's consultation to talk 5 about the very serious issue about how the Federal 6 Government permits infrastructure and ways that we 7 can improve our -- our outreach, our dialogue, our 8 consultation and all that that really means with 9 tribal nations as part of our other federal 10 responsibilities.

11 This is a beautiful facility. If I stand 12 up at any point in time it'll be to capture as much 13 of the view here at I possibly can before I have to 14 catch another plane. But I very much appreciate the 15 -- the opportunity to be here in this beautiful 16 setting for this discussion.

17 Today I -- I just want a few housekeeping 18 items. And a little bit of perspective from the 19 Department of the Interior's perspective, and I'm 20 going to allow the other federal agency 21 representatives to introduce themselves and speak 22 briefly about their own agency's perspectives here. 23 But, of course, it's a consultation. It's a 24 consultation with tribal leaders. And from that 25 standpoint this is not an open meeting to the

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| 1  | public, nor a meeting that's open to the press                   |        |
| 2  | either. It is for us to gain input, to allow you                 |        |
| 3  | the time to express your views, and to give us input             |        |
| 4  | on the questions that we have posed as part of the               |        |
| 5  | consultation.  |        |
| 6  | Before I get into kind of the the                                |        |
| 7  | framing of the issues that we're here to discuss                 |        |
| 8  | today, let me just note that the consultation is a               |        |
| 9  | result of activity that we've had and issues that                |        |
| 10 | we've had with respect to infrastructure permitting.             |        |
| 11 | From that standpoint the Department of the                       |        |
| 12 | Interior, the Department of the Army, Department of              |        |
| 13 | Justice have taken the lead in initiating this set               |        |
| 14 | of consultations to talk about how we can work                   |        |
| 15 | better and more closely, and better fulfill our                  |        |
| 16 | federal trust responsibilities as part of that                   |        |
| 17 | process. But we are working across the board with                |        |
| 18 | other federal agencies, so Environmental Protection              |        |
| 19 | Agency, we have the Department of Energy                         |        |
| 20 | representative here today with us, the Department of             |        |
| 21 | Agriculture, in this whole series of consultations               |        |
| 22 | that we will have, I believe seven consultations,                |        |
| 23 | one listening session. We will have an array of                  |        |
| 24 | federal representative from the different agencies               |        |
| 25 | participating in that.   |        |

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| 1  | So, before I get into the purpose of the                         |
| 2  | consultation, and set up the outline from from                   |
| 3  | our perspective, why don't I give an opportunity for             |
| 4  | each of the members here to introduce themselves, so             |
| 5  | that you know who's here listening to you, and the               |
| 6  | perspective that they have.                                      |
| 7  | General?   |
| 8  | GENERAL SPELLMON: Well, good morning,                            |
| 9  | everyone. My name is Brigadier General Scott                     |
| 10 | Spellmon. I'm one of the regional commanders from                |
| 11 | the Army Corps of Engineers. Mine is a ours is a                 |
| 12 | 14-state region, essentially, extending from                     |
| 13 | Missouri all the way up to where we sit this                     |
| 14 | morning, including North Dakota.                                 |
| 15 | The I'm joined this morning by several                           |
| 16 | members of our assistant secretary staff, Ms.                    |
| 17 | Darcy's staff back in Washington, several members                |
| 18 | from our headquarters back in Washington, DC, and we             |
| 19 | also have two of our district commanders here this               |
| 20 | morning from Seattle and Portland, and our deputy                |
| 21 | district engineer for the Walla Walla district.                  |
| 22 | So, glad to be here this morning and we                          |
| 23 | look forward to listening and getting your input.                |
| 24 | Thank you.   |
| 25 | MR. ROBERTS: Good morning, everyone.                             |
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Good morning, tribal leaders. I'm Larry Roberts,
 citizen of the Oneida Nation. And I just want to
 say thank you for hosting us in your territory.

4 Also I just want to note the unanimous 5 support that we have seen from Indian country in 6 support of Standing Rock, and the activities at 7 Standing Rock. The Chairman Archambault, under his 8 leadership with peaceful, prayerful protection of 9 the waters there. Can I just get a show of hands of 10 how many tribal leaders in the room have been to 11 Standing Rock? It looks like quite a few have 12 already been at Standing Rock. So, I just want to 13 say thank you for attending this consultation that 14 morning, and looking forward to the dialogue.

MR. CONNOR: Leonard, would you like to 16 say a word with your other hat?

17 MR. FORSMAN: I'm Leonard Forsman. I'm the Native American member, presidential appointee, 18 19 to the Advisory Council on Historic Preservation. 20 And our council works with a lot of tribes on issues 21 regarding Section 106, preservation of our historic 22 properties, which includes buildings, landscapes, 23 archeological sites, sacred places.

And it's great to be here. We've been around the country a little bit since I've been on -

1 - on the council. We actually were at Standing Rock a couple years ago. We had a hearing up there, and 2 3 we've had hearings before I was on here, and in -in Palm Springs. And so we've been doing summits 4 5 occasionally out there to hear the voices of the 6 tribes. And we just strongly have heard the 7 importance of meaningful and early consultation, so 8 we can encourage federal agencies to engage in that when they are dealing with historic properties. 9 10 MS. BAUM: Good morning. My name is Dawn

Sturdevant Baum. I'm an attorney with the Department of Justice in the Office of Tribal Justice. Good morning, and thank you so much for having us here. It's a really beautiful spot. So, looking to hearing from you all.

16 MR. CONRAD: Good morning. My name is 17 David Conrad. I'm the Deputy Director for the 18 Office of Indian Energy Policy and Programs at the 19 Department of Energy. Prior to this position I'm an 20 Osage citizen, and I served as Director of 21 Intergovernmental Affairs for the Osage Nation. 22 Also I worked in the tribal nonprofit 23 arena, the environmental -- National Tribal

24 Environmental Council. I also served four years as 25 the tribal liaison for the City of Seattle, so I

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| 1  | have some experience here in this building for a                         |
| 2  | number of years back from '98 to 2002.                                   |
| 3  | And then got my professional career going,                               |
| 4  | worked for the Nez Perce Tribe in their nuclear                          |
| 5  | waste cleanup program, essentially, with Hanford.                        |
| 6  | So, now I'm at the Department of Energy, and Office                      |
| 7  | of Indian Energy, which focuses on development of                        |
| 8  | energy projects on tribal lands.   |
| 9  | So, all supporting tribal decision-makers                                |
| 10 | making the best scientific and technical choices                         |
| 11 | that they face in energy development for their                           |
| 12 | people.  |
| 13 | MR. CUMMINGS: Good morning, tribal                                       |
| 14 | leaders. My name is Jody Cummings. I'm from the                          |
| 15 | Lumbee Tribe of North Carolina, and I'm currently                        |
| 16 | the Deputy Solicitor for Indian Affairs at the                           |
| 17 | Department of the Interior. I really appreciate the                      |
| 18 | opportunity to be here with you all today and hear                       |
| 19 | from you all on on this really important issue.                          |
| 20 | We have a team of folks at Interior who                                  |
| 21 | are are and the Solicitor's office that are                              |
| 22 | actively engaged with this effort that's ongoing to                      |
| 23 | to hear from tribal leaders on infrastructure                            |
| 24 | issues. So, I'm really looking forward to to                             |
| 25 | having your input today. Thanks.   |

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1 MR. CONNOR: Thank you very much. Ι forgot to introduce myself. And as I kick this off, 2 3 I'm Mike Connor. I'm the Deputy Secretary of the 4 Department of the Interior. I would just like to say 5 that we are very lucky here in the jobs that we have, particularly from my perspective, the 6 Department of the Interior, the issues we get to 7 8 work on.

9 Larry and I were talking about this on the 10 drive up here this morning. The best days we have 11 are those that we spend in the Indian country. And 12 I had the good fortune a week and a half ago to be 13 in Chairman Goudy's Nation, talking about the 14 partnerships that we have to restore salmon fishery. 15 That was a wonderful day, but it's an equally 16 wonderful day to sit here in a meeting room with all 17 of you and gain the benefit of your wisdom, input, 18 and have a tough conversation about where the 19 Federal Government has not done such a good job of 20 fulfilling its trust responsibilities over time, and 21 getting -- or trying to improve on how we do that 22 outreach, and how we make sure consultation is 23 meaningful and it's timely.

As Assistant Secretary Roberts pointed out, the need for this dialogue certainly it's been

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1 ongoing, but the issues surrounding -- surrounding 2 the Dakota Access Pipeline have brought them to the 3 surface very significantly over the last several 4 months.

5 Having said that, this consultation is to 6 think through prospectively how we might improve the 7 consultation process, how we can enter into a 8 dialogue that ensures we take into account Treaty 9 rights, interests, sensitive to cultural resources 10 and their need to protect them, et cetera.

The Dakota Access Pipeline is a matter in litigation. And, so, from that standpoint we're going to try and not speak to that particular issue as much, and focus on the larger picture about how we can better allow for tribal input in our infrastructure permitting procedures.

17 Real quickly, I would just say we've had -18 - we started off with a listening session at NCAI in 19 Phoenix on October 11th. And we heard a lot of --20 got a lot of good feedback as part of that listening 21 session. We certainly have heard, and I expect that 22 we will hear more today, about the examples of where 23 we have not done a good job, and the impacts that's 24 had to tribal interests, and that's certainly 25 appropriate.

| 1  | We're also hoping that we get some                   |
|----|--|
| 2  | feedback on positive positive examples of where      |
| 3  | tribal consultation has yielded changes in an        |
| 4  | approach with respect to permitting decisions, and   |
| 5  | that better protected tribal Treaty rights, and      |
| 6  | homeland, environment, cultural properties and       |
| 7  | sacred sites.  |
| 8  | We, in our in your packet that you                   |
| 9  | received as you checked in this morning I hope       |
| 10 | everybody who hasn't checked in does so at the front |
| 11 | desk there. There is a framing paper that sets out   |
| 12 | the scope of the consultation, the input we're       |
| 13 | seeking.   |
| 14 | We've also tried to provide an example or            |
| 15 | two of, at least from our perspective, where we      |
| 16 | think the consultation process has worked well. One  |
| 17 | example is the Desert Renewable Energy Conservation  |
| 18 | Plan that we undertook, primarily the Interior       |
| 19 | Department, in Southern California, a landscape of   |
| 20 | ten million acres, a consultation with over 40       |
| 21 | tribes as part of that process.                      |
| 22 | Secretary Jewell and myself participated             |
| 23 | in the consultation session, but it was much more    |
| 24 | than that. It was not just leadership-to-            |
| 25 | leadership, government-to-government, it was also at |
| l  | DEPOSITION AND TRIAL                                 |

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| 1  | the technical level and it was a whole host and                  |         |
| 2  | series of meetings, I think, from our technical                  |         |
| 3  | experts all the way through an ongoing dialogue with             |         |
| 4  | leadership who were making decisions.                            |         |
| 5  | We think that's a good example. We think                         |         |
| 6  | we've had a minimum of concerns in the aftermath,                |         |
| 7  | the releasing the final EIS issuing, or issuing a                |         |
| 8  | record decision with respect to DRECP. But it will               |         |
| 9  | be interesting to hear from your perspective whether             |         |
| 10 | you have examples similar, where you think the                   |         |
| 11 | consultation process has been constructive.                      |         |
| 12 | So, once again, the packet includes that                         |         |
| 13 | framing paper, discusses these issues. If you                    |         |
| 14 | haven't already got that, please do so.                          |         |
| 15 | So, with that, it's time for us to stop                          |         |
| 16 | talking and start listening. Oh, yes. I would                    |         |
| 17 | just a couple of housekeeping items. We do have a                |         |
| 18 | court reporter here that's recording the and                     |         |
| 19 | transcribing the session. And we are gonna pass                  |         |
| 20 | around I don't know who our staff person is is                   |         |
| 21 | gonna pass around the microphone. But I there is                 |         |
| 22 | a sign-up list.  |         |
| 23 | I will start the process by calling on                           |         |
| 24 | tribal leaders who have signed up to speak. To the               |         |
| 25 | extent people have not yet signed up, please do so.              |         |
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1 There's a sign-up sheet that's being held up there 2 at the desk at the front door. If you haven't 3 signed up, please do so. And that way we can 4 orderly go through the process.

5 I think one of the things we found from 6 the listening session is there may be multiple tribal leaders from a single tribe. We would like 7 8 to kind of ensure we hear from all tribes. So, if a 9 representative of your tribe has spoken, if you 10 could just allow other tribes to speak, and then if 11 you want to come around, I think we've allowed 12 enough time for those who want to speak to provide 13 their input.

14 We have scheduled to go till 12:30. I 15 think Assistant Secretary Roberts is going to start 16 sweating about 12:00 noon, as we start thinking 17 about flights. And just -- I think there's several 18 of us who can stay beyond that, but I think at 12:30 19 a couple of us are going to be running for the door 20 to try and catch our flights. But we'll see if we 21 can conclude the consultation before that time 22 frame.

I think that's all of the logistical items that I had. So, once again, thank you for your attendance. Thank you for taking the time out of

1 your important schedules to participate in this 2 dialogue. And with that I believe that we will 3 start, appropriately so, with Chairman Brian 4 Cladoosby, who is the president of the National 5 Congress of American Indians.

6 CHAIRMAN CLADOOSBY: Good morning. First 7 of all, I want to thank the Obama Administration 8 once again for being proactive in trying to make 9 sure that our concerns are heard, and thank you, 10 Deputy Secretary Connor, and Assistant Secretary 11 Roberts, and the rest of the team for being here to 12 hear our concerns.

What I want to do, first all, is I want all the tribal leaders to stand that are in the room so our trustees have an opportunity to see the elected tribal leaders that are here today. (Tribal leaders stand.) Great. Thank you very much.

18 And as Deputy Secretary Connor said, we 19 have about 12 people right now signed up to speak. 20 I just got that list. But if you didn't get a 21 chance to put your name down right back here I 22 believe you can sign up and they will -- once that 23 list is complete they will get that to Deputy 24 Secretary Connor. So, right now we have about 12 25 leaders signed up. And, so, if you haven't had a

1 chance to do it, please do so.

2 And before I start my remarks, my prepared 3 remarks, I just want to note the significance of this spot that we're here, and pay homage to Bernie 4 5 Whitebear and his team who fought the good fight for 6 us. And because of what they did we are able to be here today. And to the staff here at the Cultural 7 8 Center that helped get us ready for this, thank you. We raise our hands to you and thank you for this. 9

10 And an interesting note. In 1999, I think 11 I was in my third year as Chairman of Swinomish, 12 Kevin Goldberg brought out President Clinton's 13 consultation policy from the Department of Interior. 14 And he did a signing -- was any tribal leaders here 15 that day with me, when we signed that. John was here, not a tribal leader. But I will introduce 16 17 John Dossett, who's our staff attorney for NCAI.

18 Right out here -- and -- and it was very 19 ironic that I mentioned that the DOI, the BIA, the 20 Agency we've been working longer with than any other 21 agency in the Federal Government, in 1999 finally 22 figured out how to work with us. And -- and they 23 brought up that consultation policy. We signed it 24 right out here, right outside this door right here, 25 in 1999.

And in honor of my dad's greatgrandfather, who signed the Treaty just right down the waterway here at Mukilteo in 1855, I put an X on that consultation policy where my name went. So, just a little bit of history of -- of consultation. And we're here again in 2016 still trying to figure out our relationship.

8 So, once again, good morning. My name is 9 Spee-pots, Brian Cladoosby. And I am making these 10 remarks as President of the National Congress of 11 American Indians. And later I will be making my 12 remarks as the Chairman of the Swinomish Tribe. And 13 I appreciate all of you being here today.

14 And let us stop for a moment and remember 15 how we got here. Many of us have had an opportunity 16 -- I've traveled out twice to Standing Rock. I was 17 fortunate to be in the council chambers with some of 18 my brothers and sisters here who traveled out 19 together to meet with the Standing Rock council. 20 And we were able to join the protectors there at the 21 Dakota Access camp. And, you know, I witnessed 22 something awesome. I witnessed tribes coming 23 together like we haven't come together in a long 24 time. And I think the world has taken notice. 25 And, you know, we were there to a call for

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(800)528-3335 NAEGELIUSA.COM an end to the destructive economy that is consuming our planet. And I talked to Indian people out there who were pepper sprayed, I met with people who had dogs turned on them, and I heard the voices that would not be silenced in the face of greed that knows no bounds.

7 I saw Indian people coming together. Ι 8 seen all the flags that were placed and proud that a 9 lot of the Northwest tribes brought their flags out 10 to have them put up. That -- that is -- that is 11 beyond belief to see all those tribal nations, to 12 see all those flags, to let Standing Rock know that 13 we are standing with them, to let them know that 14 Swinomish is standing with them, the tribes of the 15 Pacific Northwest are standing with them. The NCAI 16 is standing with Standing Rock. And these are 17 difficult days.

We are -- you know, we have to remember we're not challenging just a pipeline. It doesn't matter what negative impacts are happening in our backyard. We have to stand up as tribal leaders and let our voices be heard to make sure that we oppose more than permits that should not have been issued. We are here today to refute an entire way

25 of life, to call out an economy that cannot exist

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1 without sowing the seeds of its destruction. And 2 for more than a hundred years we've been living 3 under a pollution-based economy dominated, not just 4 this country, but the planet. And every one of us 5 in this room has been impacted by that pollution-6 based economy.

7 And it's a system that treats Mother Earth 8 not as the source of life and everything that 9 sustains life, but is both a treasure trove to be 10 exploited and is a vast waste pit. We have polluted 11 and exhausted our water supplies. We have poisoned 12 our air. We have treated every living thing as 13 consumable and expandable. The pollution-based 14 economy has destroyed our homelands and our 15 families, but it has reached its end.

16 It has now impacted the farthest reaches 17 of our planet. Our oceans are choked with plastics, 18 our glaciers are disappearing, our riverbeds ar dust 19 bowls. Our air is poisoned, our forests are 20 vanishing, and species all around us are dying. And 21 this pollution-based economy is not sustainable, 22 because it was never designed to be sustainable. 23 And if you look at the statistics from

24 deaths around the world, 40 percent of all deaths 25 around the world are a result of water, air and soil



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| 1 | pollution. 40 percent of the earth's inhabitants                 |
| 2 | today are dying because of pollution. And you can                |
| З | fact check me on I better not hopefully go                       |
| 4 | political. But, you know, as we, as leaders                      |
| 5 | the United States, our trustee, has taken everything             |
| 6 | we have known to be sacred to us, our lands, our                 |
| 7 | water, our resources and even our children. We have              |

8 nothing else to give, and no longer will we allow 9 business as usual.

10 Today America sees the unprecedented 11 showing of support with Standing Rock by all Indian 12 Country, resulted from the long history of federally 13 approved development affecting tribal lands, waters, 14 and especially sacred places. Every single Indian 15 Nation has a story of federally approved 16 destruction. All of Indian Country stands with 17 Standing Rock because our trustee has failed to live 18 up to your obligation to protect our people, our 19 places, our sacred places and our resources.

And I know that's a hard statement for you to have to sit there and hear. And I don't take it lightly. And I don't make the statement lightly. As our trustee you have accepted an obligation, you have committed to act in utmost good faith for the benefit of Indian people, but we are here today

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1 because the system we have today is broken.

2 Here in the Northwest the dams destroyed 3 our Treaty fishing rights. You will hear of tribes 4 who in one year they had the largest supplies of 5 salmon since time in memorial, to the next year 6 having zero because of dams being built on our rivers. You will hear about the Garrison Dam --7 8 well, you won't hear about this, but I'm going to 9 share this with you.

This is in North Dakota. The Garrison Dam in North Dakota flooded the reservation of the Three Affiliated Tribes, and also destroyed their way of life. And they are still waiting to get their land back.

The Kinzua Dam in New York displaced more than 600 Seneca members, and cost the reservation 17 10,000 acres, nearly one third of its territory. 18 And much of it is fertile farmland.

And this isn't just project from 50 years ago, it's still happening today. The Department of Transportation is currently pushing a freeway expansion that would destroy South Mountain in Arizona, a sacred place for Gila River. And you'll be hearing about these when you travel around the nation. But I just want to make sure that this is

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1 put into the record, and that you hear it over and 2 over and over again.

3 Because it's an important story for you to 4 hear, and it's an important history for you to hear, 5 and all too often people want to whitewash history 6 and they don't want to talk about it. They don't 7 want to talk about the negative impact. But it's 8 important that we talk about it and remind people so 9 they don't repeat those terrible mistakes that have 10 happened to other nations.

I bring up the Enbridge Line 5 Pipeline, and many pipelines in the Midwest that predates environmental laws, and it is way past its shelf life. But the Army Corps is looking to continue the easement. A spill could have irreparable harm to the Great Lakes, the fish, wild rice, and other tribal Treaty resources.

In 2011 the Omaha Tribe in Nebraska was alerted by a letter from the Corps that they were going to flood their land. Many homes and lands were destroyed, and even the Tribal Casino and businesses had to be closed. And it cost the Tribe \$12,000,000.

24There have been proposed coal, methanol25and LNG terminals all over the Northwest. And

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you'll hear from the Cowlitz about the one that 1 they're fighting right now. And every single tribe 2 3 here in this room has stories like these. We're here 4 today to say it's time to change the narrative. Your 5 own rules say that for any project affecting tribal 6 lands, waters or sacred places, the United States must consider, and it's must consider, its trust 7 8 responsibilities, Treaty rights, all statutory duties, consultation and tribal consent. 9

Executive orders and agency policies have required meaningful consultation for a long time now, but that's not how it happens usually in Indian Country. Far too often there is little or no communication. And what communication there is does not reflect a true government-to-government relationship.

17 Tribal sovereignty must be acknowledged, 18 communication must be improved, and tribes must have 19 the same opportunities as states and local 20 governments to participate, and this is important, 21 to participate at the early planning stages of any 22 project that could potentially negatively impact a 23 tribe in their historical areas.

This consultation today, or listening session, whatever we want to coin the term, is an



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| 1  | opportunity to move the nation-to-nation                                 |
| 2  | relationship toward a true partnership and ensure                        |
| 3  | that tribal concerns are addressed in federally                          |
| 4  | permitting and approval processes. The components                        |
| 5  | of that kind of progress are important.                                  |
| 6  | Number one, tribal governments must be                                   |
| 7  | fully informed early in the process about proposed                       |
| 8  | activities that might affect their land, resources,                      |
| 9  | Treaty rights, or communities.   |
| 10 | Number two, tribal concerns must be heard                                |
| 11 | by trustee agencies and the tribal proponents.                           |
| 12 | Number three, tribal concerns must be                                    |
| 13 | addressed to the satisfaction of tribal governments.                     |
| 14 | And, four, only then should projects be                                  |
| 15 | permitted.   |
| 16 | We must have a true government-to-                                       |
| 17 | government relationship. We must go from                                 |
| 18 | consultation to consent. Let me highlight this with                      |
| 19 | one example; the federal fast tracking of                                |
| 20 | infrastructure permits. Since 2009, as part of the                       |
| 21 | efforts to strengthen the economy and create new                         |
| 22 | jobs, the Obama Administration expedited Federal                         |
| 23 | review of infrastructure projects. The process                           |
| 24 | fails, and I cannot underscore that enough, the                          |
| 25 | process fails to include tribal governments, and                         |

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that is just wrong. The Federal Permitting
 Improvement Steering Committee, which oversees the
 fast track process, must include a tribal trust
 compliance officer.

5 This compliance officer needs to be 6 knowledgeable about Indian tribes and tribal lands 7 to make sure that tribal trust compliance is 8 integrated into all regulations and guidance 9 implementing the FAST Act and any other Federal 10 infrastructure permitting in any agency.

11 Also tribal governments must be provided 12 funding for participation in Federal permitting 13 processes, just like states and local governments 14 are. More than just including tribal governments 15 meaningfully in the proposal review process, you're 16 obligations, as our trustee, require you to go 17 further. The Federal Government must promote tribal 18 control over infrastructure development on Indian 19 land, and lands where Indian tribes hold natural, 20 cultural or spiritual resources. Nothing less will 21 satisfy us and nothing less should satisfy you.

Until then we will continue to stand with Standing Rock, with Gila River, with the Omaha Tribe in Nebraska, the Cowlitz, the Lummi, and every other tribe whose voice must be heard.

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| 1 | Before I close I want to thank each of you           |
|---|--|
| 2 | for being here. We know that these are not easy      |
| 3 | conversations. We hope that there's just not another |
| 4 | box to be checked to show that you gave us a chance  |
| 5 | to have our say. We hope this dialogue can be        |
| 6 | worthy of the great nations we all represent. We     |
| 7 | all expect you will live up to your obligations as   |
| 8 | our trustee and appreciate your willingness to meet  |
| 9 | with us here.  |

10 So, just these four things you will hear over and over. We will be repetitious today. And I 11 12 will repeat it later. The Army Corps sometimes has 13 tunnel vision. Appendix C must be repealed. Armv 14 Corps' regulations for compliance with NHPA Section 15 106 in permitting are fundamentally flawed. Appendix C promulgated in 1990 -- was promulgated in 16 17 1990, and has not been revised to reflect 1992 18 National Historic Preservation Act amendments, which 19 enacted a duty to consult with tribes.

This is what Appendix C states: Appendix C states that the Corps "may" consult. That is the wrong choice of word. That needs to be stricken, repealed or changed. And it says the Corps "may" coordinate with tribes and ignores the statutory duty to consult. So, number one, Appendix C must be

1 repealed.

| 2  | Number two, mapping to protect tribal               |
|----|---|
| 3  | sacred places. There are positive examples through  |
| 4  | the Federal Communications Commission of mapping to |
| 5  | protect sacred sites. Land-managing Federal         |
| 6  | agencies should use their authority under Section   |
| 7  | 110 of the National Historic Preservation Act in    |
| 8  | consultation with tribes to manage historic         |
| 9  | properties on Federal lands that hold religious and |
| 10 | cultural importance for tribes.                     |
| 11 | Three, require agencies to enter into               |
| 12 | programmatic agreements with tribes under NHPA. The |
| 13 | ACHP recommends that Federal agencies enter into    |
| 14 | programmatic agreements with tribes early in the    |
| 15 | consultation process for major infrastructure       |
| 16 | projects. These agreements create accountability.   |
| 17 | And, four, compliance with the Federal              |

trust responsibility. This is an issue with a long 18 19 history of broken trust. The President and cabinet 20 have an independent duty to fulfill trust 21 obligations and must include Indian tribes in all 22 processes for Federal infrastructure permitting. We 23 look forward to swift action to ensure protection of 24 the sacred trust responsibility. 50 years ago this 25 month, 50 years ago this month, our own U.S. Senator

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|----|--|---------|
| 1  | Warren Magnuson, Leonard brought this up at NCAI                 |         |
| 2  | MR. FORSMAN: I wasn't around then.                               |         |
| 3  | MR. CLADOOSBY: Leonard was just a he                             |         |
| 4  | championed that legislation you know what, let me                |         |
| 5  | see, I I missed a page here, so I want to make                   |         |
| 6  | sure I get this right.   |         |
| 7  | So, in closing I note that Fort Lawton                           |         |
| 8  | here, where we meet today, is protected by the                   |         |
| 9  | National Historic Preservation Act as a result of                |         |
| 10 | Section 106. 50 years ago this month our own U.S.                |         |
| 11 | Senator Warren Magnuson championed that legislation,             |         |
| 12 | and stuck up for Section 106 when the Department of              |         |
| 13 | Interior of the time tried to get it removed. It is              |         |
| 14 | fitting to a fitting tribute to Senator                          |         |
| 15 | Magnuson's foresight and commitment that we meet                 |         |
| 16 | here today to discuss how to ensure that the Section             |         |
| 17 | 106 process, like all the others that support                    |         |
| 18 | protection of tribal and other cultural interests,               |         |
| 19 | can live up to its aspiration.                                   |         |
| 20 | So, once again, thank you, God bless you                         |         |
| 21 | and look forward to hearing from the rest of our                 |         |
| 22 | tribal leaders on this very important issue. Thank               |         |
| 23 | you.   |         |
| 24 | MR. CONNOR: Thank you very much. I                               |         |
| 25 | appreciate that, Chairman Cladoosby.                             |         |
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| 1  | Next just as a matter of practice I'm                |
|----|--|
| 2  | going to announce according to the sign-up sheet     |
| 3  | folks to come up and make a comment, but if you      |
| 4  | would just start by with your name and tribal        |
| 5  | affiliation that would be great, too, for the        |
| 6  | record.  |
| 7  | Chairman Ballew of the Lummi Nation.                 |
| 8  | MR. BALLEW: Thank you, Mr. Chairman, for             |
| 9  | chairing our energy, climate change, environment     |
| 10 | panel.   |
| 11 | (Native language spoken.)                            |
| 12 | My dear friends and family, my name is Timothy       |
| 13 | Ballew, currently the Chairman of the Lummi Nation   |
| 14 | Tribe. And I come to you on behalf of the fishing    |
| 15 | people of the San Juan Islands, who share the waters |
| 16 | with many of the leaders here in attendance today.   |
| 17 | And very grateful that all of you made the time to   |
| 18 | come together for something so important.            |
| 19 | I do want to start out with and                      |
| 20 | acknowledge that our our Nation's formal and         |
| 21 | written consultation will be sent to you. I think    |
| 22 | rather I'd like to share with you what's on my heart |
| 23 | as we proceed with this process, being that this is  |
| 24 | the first of your consultation meetings going across |
| 25 | the country.   |
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| 1  | As is mentioned with Lummi and many other            |
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| 2  | tribes in the room, we ceded many lands and many     |
| 3  | things for a promise to practice a way of life.      |
| 4  | Many things have been given time and time again from |
| 5  | tribal nations to build this great country. The      |
| 6  | prime example of consultation and consent was at the |
| 7  | signing of the Treaty. And, in my opinion, that      |
| 8  | practice has degraded ever since. And this might be  |
| 9  | the lowest point of that time. The reason that this  |
| 10 | consultation meeting and schedule is set by the      |
| 11 | President I view as an acknowledgment of that, an    |
| 12 | opportunity for us as a community to right the ship. |
| 13 | We've seen it happen before. On May 9th              |
| 14 | your local district worked very closely with the     |
| 15 | Tribe, the Lummi Nation, in coming to a              |
| 16 | determination on a project, infrastructure project,  |
| 17 | that impacts would have impacted our way of life.    |
| 18 | The ability to go through the consultation and       |
| 19 | and hear of consent or not or a tribe not to         |
| 20 | concede with this project has been done and should   |
| 21 | be done consistently.                                |
| 22 | There is a problem of inconsistent                   |
| 23 | application of these principles throughout           |
| 24 | permitting process in different tribal nations. We   |
| 25 | agree that Appendix C should be repealed. It is out  |
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| 1  | of compliance with the National Preservation                     |
| 2  | NHPA. And that is wrong both legally and morally.                |
| 3  | Now, in 1999 Lummi Nation and one of our                         |
| 4  | historic village sites just a few miles away from                |
| 5  | Cherry Point, in Semiahmoo my dad was Chairman and               |
| 6  | there was a room there there was a a                             |
| 7  | project, a wastewater treatment project for the City             |
| 8  | of Blaine and there was a hole about half the size               |
| 9  | of this room unearthed, with human remains and                   |
| 10 | cultural artifacts removed and transported off-site              |
| 11 | for days and weeks without the Tribe knowing about               |
| 12 | it.  |
| 13 | It took the Tribe just over 13 years to                          |
| 14 | repatriate the remains and close the grave. My                   |
| 15 | first year as Chair I got to help our Tribe close                |
| 16 | the grave and bring our ancestors to rest. For the               |
| 17 | Cherry Point site, the Gateway Pacific Terminal is               |
| 18 | the third attempt to build on top of a similar                   |
| 19 | sacred site within our U&A.                                      |
| 20 | We need better policy, not just policy but                       |
| 21 | practice amongst the tribes and the trustee to make              |
| 22 | sure that my children don't have to be faced with                |
| 23 | putting their ancestors to rest in a similar                     |
| 24 | gravesite. Without the proper protections, policies              |
| 25 | and good practices of those policies, our nations                |
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are distracted from the things that matter. Just as importantly, maybe even more, the health and education and welfare of our tribal members living today, to make sure that they have a better tomorrow, to make sure that they can practice their way of life that was practiced -- that was promised to them.

8 Repealing Appendix C, and coming into 9 compliance with the law, is the right thing to do. 10 And we have faith that the trustee can work with us 11 to do that. I will be providing our written 12 consultation and suggestions for that on behalf of 13 the Tribe, but I want to acknowledge all of the 14 other tribes who are here today who -- who stand up 15 to protect their sacred sites. That's so important, 16 our hands go up to each and every one of you, and we 17 look to our trustee to help us accomplish this. 18 Thank you.

19 MR. CONNER: Thank you, Mr. Chairman. 20 Chairman Goudy with the Yakima Nation. 21 CHAIRMAN GOUDY: (Native language spoken.) 22 My relatives, my name, as I stated this morning, is 23 Chi'Qwax. That name was given to me when I was six 24 years old in a ceremony. My great-grandmother 25 brought that forth. That's one of the many

1 ceremonies that we collectively carry as peoples of 2 this area and territories. My English name is JoDe 3 Goudy.

I currently serve at the chairman of the 4 5 Yakima Nation. And I have an opening statement that 6 I really wish you to hear. Brothers and sisters of 7 the U.S. Government listen, today we are presenting 8 you with an important critique of the history of the 9 present moment. Listen. We are here to notify you 10 we reject U.S. Government's use of ultimate 11 dominion. A claimed right of dominion based -based on so-called discovery by Christian people of 12 13 lands of Natives who were heathens. We are not heathens. We are nations. 14

15 Listen. We are here today to discuss with 16 you a proper basis for our relationship. Truly 17 government-to-government, with self-determination, 18 not domination. Listen. The language of domination 19 is found in the U.S. Supreme Court ruling Johnson V 20 M'Ntosh, which has never been overruled and is still 21 considered valid law within the United States. 22 Listen. We reject Johnson V M'Ntosh doctrine as a 23 political/legal framework for treating and dealing 24 with our Nations, the original Nations of this 25 continent.

| 1  | This is not consultation. This is not                |
|----|--|
| 2  | consultation. This is a listening session. The       |
| 3  | foundation by which you are listening is grounded in |
| 4  | documents of domination. I, as a current leader,     |
| 5  | have struggled, and as you have received the         |
| 6  | position papers of some advocacies on behalf of the  |
| 7  | Yakima Nation. You, as representatives within your   |
| 8  | trust fiduciary responsibilities, and your various   |
| 9  | agencies, the collective leaders here amongst the    |
| 10 | nations who are representative, I struggle and hear  |
| 11 | the citations of various points in times of history, |
| 12 | where there was a strong advocacy on the reality of  |
| 13 | what is, and what isn't, and why.                    |
| 14 | Why is it that the historical advocacy on            |
| 15 | behalf of the natural resources has always been at   |
| 16 | the short hand. Our advocacy as Native Nations is    |
| 17 | always given the short end of the stick, and         |
| 18 | resulted in a loss on behalf of many infrastructure  |
| 19 | projects throughout time. The Yakima Nation is very  |
| 20 | aware of infrastructural project historically.       |
| 21 | Probably the most substantial impact that            |
| 22 | we received with regard to an infrastructure project |
| 23 | we were never consulted on, the Hanford Nuclear      |
| 24 | Reservation. Our representative from Department of   |
| 25 | Energy is very aware of consultations that we've     |

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had. Because the Yakima Nation's definition of true
 government-to-government consultation only happens
 in our governmental chambers.

And if you wish to have true consultation 4 5 with the Yakima Nation that is the forum that you 6 must engage us with. That is consultation based 7 upon the Yakima Nation's definition of such. And 8 that definition is grounded upon the foundation of 9 the governing document between the United States and 10 the Yakima Nation. That is the Treaty of 1855, 11 negotiated by General Joe Palmer/Governor Stevens on 12 behalf of the United States and the leaders of the 13 Yakima Nation, Tuck-Quille, Kamaiakun, Skloom, and 14 Owhi.

15 There was 18 days of negotiations during 16 that

17 Treaty. In the beginning our leaders refrained 18 from coming to the forefront because they were very 19 reluctant with regard to what was being asked of 20 It was only upon the atrocities of an act of them. 21 dehumanization and domination that our leaders came 22 forth. That act was this: There was men and women 23 who were gathered at that Treaty grounds in Walla 24 The U.S. Army had representatives, soldiers Walla. 25 that were there. They took it upon themselves to

1 take three of our women. They raped them.

As an act of retaliation the warriors who were present at camp, they went and they killed the three cavalrymen who did that act. As an act of retaliation Governor Stevens ordered the three warriors who killed those men to be hung on the tree that sat at the Treaty grounds.

Those men, our warriors, sat there hung 8 9 throughout the entirety of the Treaty negotiations 10 as a sign of domination, as a sign of 11 dehumanization. And the last words that Governor 12 Stevens expressed to Kamaiakun, our head chief, was 13 you will put your X on that Treaty, and if you don't 14 you will walk knee deep in the blood of your own 15 And the only thing that will remain is the people. name Yakima of the Yakima River to semblance the 16 17 existence that your people once lived here.

18 That is the reality of the present day and 19 time. And I will attempt to express why. Because 20 the Treaty gives us marching orders collectively, 21 the Yakima Nation and U.S. government. The Treaty 22 is very clear when it comes to dispute resolution. 23 Article 8 states indeed that there is a 24 representation. The minutes of our Treaty -- the 25 Yakima Treaty is unique, because the minutes and the

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negotiations of the 18 days are very clear in giving
 interpretation to the reserve rights of the various
 articles, including dispute resolution.

And dispute resolution tells the Yakima 4 5 We are to approach the head Indian agent with this. 6 any dispute that we have. The head Indian Agent has 7 the obligation to approach the Great White Father. 8 The Great White Father, who on an annual basis meet with the head chief the Yakima Nation to discuss and 9 10 resolve all disputes. It doesn't say anything, all 11 right, about the judiciary branch of the

12 United States Federal Government, except this: 13 Laws will be created to protect you from the bad 14 white man. That's what it states.

15 It doesn't say anything about the legislative 16 branch, except this: That the Great White Father 17 will consult and come together with -- with his 18 Chiefs. And when they make agreement to put that, 19 and finalize that, which you have put your X on this 20 Treaty it will become law, it will be upheld. 21 That's the only semblance and mention of the 22 legislative branch of the U.S. government, and the 23 judicial branch of the U.S. Government. 24 Yet -- so, in our interpretation, and as

25 we have an understanding of Article 6 of the U.S.



|--|

Constitution, in Clause 2 that states all treaties 1 of the land are to be held as the highest law. 2 And 3 all states are thereby bound, too. We have a very simple interpretation and ask. How is it that our 4 5 Treaty, as attached to Article 6 of the U.S. 6 Consultation, the highest law of the U.S. 7 government, continuously is stomped on, is 8 continuously torn apart, the various reserve rights, the various promises within the articles of our 9 10 Treaty, when it comes to State statutes, when it 11 comes to Federal statutes, when it comes to CFR 12 codes.

13 So, how is the hierarchy of law and 14 interpretation of such panned out from the 15 policymakers, from the legislators, from such 16 things? Any form and manner of dispute resolution 17 that we have been pulled into, when it comes to the 18 judicial branch, was a violation of our Treaty. And 19 throughout time things have become so convoluted, 20 and you can sit there and express to me from the 21 Department of Justice that presidence has been set. 22 Presidence has been set through various case law. 23 Presidence has been set through legislation. 24 Yet what is that -- that presidence 25 founded in? I ask you? That the most important

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listening session that needs to happen for the 1 2 Native Nations is this. At what point in time is 3 the same representation from the U.S. government 4 gonna come forth and express to all of the Native 5 leaders the justification for Johnson V M'Ntosh. 6 That is a very unique case of the Marshall Trilogy. One of the founding cases of Federal Indian law. 7 8 And it becomes very, very important with regard to 9 the history of the present day.

10 Because as the failed process that's been Why? 11 instituted throughout time with regard to the 12 advocacy of infrastructural projects comes forth, 13 all right, it leads to dispute resolution. And the 14 manner that we are being dictated to in dispute 15 resolution is the judicial branch of the United 16 States Federal Government. And if there's an ask, I 17 would ask each of you is this: Go to the petition that was filed by Standing Rock in the district, the 18 19 D.C. district there.

Look at the citations that were filed on behalf of the United States Federal Government on behalf of the Corps. Trace those citations back as far as you can, and I will tell you now where you will find yourself at that Johnson V M'Ntosh. And if you don't know what Johnson V M'Ntosh is look it

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up. There was a justification that had to come
 forth with regard to a jurisdiction of a land
 dispute in that Supreme Court case that came out, I
 believe, in the late 1800s by Justice Marshall.

5 He struggled with the justification to 6 bring forth with regard to how that case was 7 supposed to come out. So, he cited Roman Papables, 8 all right, from the 14th and 15th century with 9 regard to marching orders that were given to Spain, 10 Portugal and England. All right. The right to 11 express dominion over unclaimed lands or lands 12 occupied by heathens and/or savages.

13 That is the foundation, one of the founding 14 principles of Federal Indian law. And my question 15 is this: How is it that the United States Supreme 16 Court is utilizing church documents? And where does 17 that fly in the face of the separation of church and 18 state? And if you trace the origins of that dispute 19 resolution into present day, that is the avenue that 20 we are dictated to.

And so the consultation process with regard to the advocacy and the detriment that infrastructure projects are bringing to our Nations, and to our cultural way of life, and to our natural resources, the advocacy is this: I've been to each of your



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| 1  | agencies with regard to the pursuit of a corporation             |
| 2  | on the Coyote Island Terminal in Boardman, Oregon.               |
| 3  | That project has since been shot down,                           |
| 4  | which is great. Okay. But in the height of that                  |
| 5  | battle, as I approached each governmental agency,                |
| 6  | every one of your agencies pointed at each other.                |
| 7  | You said, that's not us. That's not us. And after                |
| 8  | we pushed, and continuously pushed and pushed and                |
| 9  | pushed we finally got each agency to admit this.                 |
| 10 | They said, look, at some point in time someone's                 |
| 11 | going to file in Federal court, let's let the                    |
| 12 | Federal judge make the determination. And we said                |
| 13 | absolutely not. We do not want a Federal judge                   |
| 14 | making an interpretation with reserve rights that                |
| 15 | are promised within the articles of our Treaty.                  |
| 16 | And that Federal judge is going to utilize                       |
| 17 | citations that will trace themselves back into an                |
| 18 | area of domination and dehumanization that will not              |
| 19 | give us the proper dispute resolution mechanism to               |
| 20 | advocate on behalf of our resources properly. That               |
| 21 | is reality. That's reality. That is the history of               |
| 22 | present day.   |

And so I ask you to question yourself. What is the foundation and the will by which you are bringing forth your policy decisions? What is it?

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| 1 | And tell me it's something different. Tell me it's               |
| 2 | something different, and bring forth the                         |
| 3 | documentation that proves otherwise, bring it forth.             |
| 4 | I look forward to that day.                                      |

5 But the reality of that situation is that 6 collectively awareness is coming amongst the Native 7 Nations specific to that history. And I believe that the warriors will call for a different task, 8 9 and hopefully a collective effort with regard to how consultation plays out, and how decisions are made, 10 11 and how projects either materialize or do not 12 materialize.

And if there is dispute, what is the dispute resolution mechanism that we are going to utilize that indeed justice becomes blind and not favored in the area of corporations or those who have the mightiest dollar? That is what's happening. That is the reality.

The proposed super highway and fossil fuel that is coming through the Northwest at this time is a detriment to each and every walk and way of life of every Nation who is represented throughout the Northwest. We are consistently fighting every proposed project. And one of my attorneys coined the term. You know what's that called? It's called



lingchi. Do you know what that is? Death by a
 thousand cuts.

3 Why? Because we are going through every infrastructural project and we are going through the 4 5 -- the dispute resolution process. We are being 6 subjugated to local jurisdictions, State 7 jurisdiction and sometimes it will hit the Federal 8 level. And then we get pushed all over the place in 9 this convoluted process with regard to proper 10 consultation on behalf of the advocacy of the 11 natural resource.

12 And at the end of the day that process is set up for mitigation. It's not set up to kill 13 14 projects. It is a mitigation process. And so 15 Hanford Nuclear Reservation, the 13 dams of the Columbia River that inundated and flooded our Tribal 16 17 I can go on probably all day about the halls. 18 horror stories with regard to infrastructural 19 projects and how they have affected the way of life 20 and the walk or the Yakima people, and how that is a 21 sustained threat to our -- to our existence as 22 people. And the future generations that will come 23 behind me, our children, our grandchildren. 24 Yet collectively the infrastructural 25 projects at this point in time, when the Yakima

Nation signed that Treaty we ceded one-third of the
 State of Washington for the express reserve rights
 and promises that were laid out within the articles
 of the Treaty.

5 And so that advocacy flying in the face of 6 all this process that's coming forth has become in 7 many senses a joke for us. But the joke is on us, 8 because it's the sacrifice of our natural resources that go hand-in-hand with the relationship or way of 9 10 life that reduces the element of our future 11 generations to have a chance at surviving, at 12 existing.

13 And that's not only existing with regard 14 to the foods and the ceremonies, but the ability to 15 drink clean water, the ability to breathe clean air, 16 the ability to walk upon untainted grounds. That 17 goes hand-in-hand with the sustained existence. And 18 the reality of the situation at this point in time 19 is that indeed we have come collectively, not -- not 20 only Native Nations, not only the United States, but 21 as a world come to a point in time where change must 22 happen. Change must happen.

And the United States will hopefully come to the realization that your greatest asset with regard to implementing that change and healing those

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1 things, those violations of natural law, are those 2 who are associated and closest to natural law and 3 have a relationship with natural law that goes back 4 to time in memorial.

5 These are the Native Nations who have that 6 relationship. We still practice it. We still have 7 that communication through our languages, through 8 our ceremonies, and through our walks and way of 9 life. The greatest threat to national security for 10 the United States must be realized, that if that 11 ceases to exist on behalf of the Native Nations the 12 shortened time span of the United States will cease 13 to exist. That's a reality. And I don't say that 14 as a threat. I say that as an acknowledgment of 15 truth and spiritual law. That's the reality that the 16 Native Nations are bringing forth.

17 So, specific to that there are some things 18 that I think are solution-based that we would like 19 to propose on behalf of Yakima Nation. First and 20 foremost, very aware of the collective 21 infrastructural projects with regard to the coal 22 terminals, the oil refineries, all the different 23 projects that are being proposed within the 24 Northwest. Yakima Nation, the Corps of Engineers are 25 very well aware. We've advocated historically for a

1 regional environmental impact statement.

2 We've advocated for that, yet we've 3 consistently been shot down and said, no, we can't 4 do that. When we had the proposal come through at 5 Coyote Island the determined impact was the dock. 6 And we said no. If you're going to propose to ship 7 out coal to the Columbia River we need a regional 8 environmental impact statement that starts from the 9 Powder River Basin all the way to the Washington 10 Coast, because the natural resources that are 11 impacted from that entire area are going to impact 12 our way of life.

13 That's the only way that you can truly 14 bring forth the advocacy on behalf of the resource, 15 instead of the corporate dollars or associations for 16 a coal terminal to export coal to China, let alone 17 that that coal gets exported to China, and it's 18 already a proven scientific fact that the emissions 19 from that are coming to the Northwest, and raining 20 down upon all of us, and impacting our traditional foods, our waters and everything associated with 21 22 that.

But the reality of it is -- is this: Corps of Engineers, you have some discretion. And if you go to 40 CFR 1502.4(b). Okay. Says the environmental

1 impact statements may be prepared geographically,
2 including actions in the same region. All right.
3 You have discretion. You have discretion to make a
4 regional environmental impact statement from the
5 Columbia River Basin all the way to the Washington
6 Coast.

7 If you mandate that environmental impact 8 statement to come forth, the advocacy on behalf of 9 all the resources will come forth in such a strong 10 way the truth will be realized. And the truth is 11 this: Is that any of these infrastructural projects 12 that are coming forth on the advocacy of corporate 13 interests, all right, at their -- at the detriment 14 of our waters, our lands, our resources, our 15 traditional foods and, therefore, it is an attack on 16 our existence. That's an attack on our sustained 17 existence.

18 There's something else that's called that. 19 All right. And if we're into advocating on behalf 20 of the corporate interests over a peoples' sustained 21 existence, is that truly the time and day and age 22 that we live in today? I question that. And I 23 understand that perhaps the Corps is sitting there 24 saying to themselves, as the told us may times in 25 consultation, well, if we do that we run the risk

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1 that we're going to get sued from the other side,
2 and we believe the U.S. Federal Government's dollars
3 are better spent, rather than being in litigation to
4 go through a different process.

5 Well, you have a trust fiduciary 6 responsibility. And on behalf of the Yakima Nation, 7 that trust responsibility is within the reserve 8 rights in the articles of our Treaty, which goes 9 hand-in-hand with Article 6 of the U.S. 10 Constitution, and there should be no other sentiment 11 or regard other than that.

If a Treaty impact comes forth with regard 12 to an infrastructural project it should kill that 13 14 project immediately. It should kill it immediately 15 because the hierarchy of law gives the authority to 16 do so. Your own CFRs give you the discretion to 17 have the tools, and a regional EIS to come forth 18 throughout this Northwest Territory, so that you can 19 shoot down the advocacy of the corporate interests 20 that are coming forth for the proposed super highway 21 of fossil fuels that's going to be impacted here in 22 the Northwest.

You have that discretion. And we are asking for that to come forth. We believe that's a real thing that can happen, and it's a step

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necessary that can bring forth the scientific
 evidence that will give you the justification to
 shoot down these projects, which is the right thing
 to do.

5 Another thing, since this is coming, and 6 it's truly beneficial, we are grateful for the Obama 7 Administration to have this come forward. We 8 believe a very feasible thing that can come forward 9 is an Executive Order from the Obama Administration. 10 We believe he has the authority to do so.

11 We believe that there's an element that 12 can come forth to help shore up, and give the 13 various agencies some tools through the Executive 14 Order to help us collectively advocate on behalf of 15 the natural resources. That Executive Order we 16 think would help supplement the 13007 Executive 17 Order on sacred sites and the 13175 on consultation. 18 And an Executive Order supplementing such should be 19 coming forth with regard to free, prior informed 20 consent. 21 If a free, prior informed consent 22 Executive Order comes forth we believe that will be

23 a mechanism that the agencies can utilize with 24 regard to no longer a check-the-box session, but an 25 absolutely requirement for proper consultation, and

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| 1  | only upon free and prior informed consent of Native              |         |
| 2  | Nations specific to reserve rights and territories               |         |
| 3  | for infrastructural projects that will come forth to             |         |
| 4  | attack our way of life, that we get the proper say               |         |
| 5  | specific to that discussion.                                     |         |
| 6  | We believe the Obama Administration can                          |         |
| 7  | act on such; accordingly, we believe it will                     |         |
| 8  | supplement the Executive Orders that have come forth             |         |
| 9  | prior from the Bush Administration, from the Clinton             |         |
| 10 | Administration and by Obama's Administration. And                |         |
| 11 | we think that that's an advocacy that you can do.                |         |
| 12 | Indeed, it's been represented to him that                        |         |
| 13 | his legacy, all right, with regard to his                        |         |
| 14 | interaction with the relationship of the Native                  |         |
| 15 | Nations will hinge upon what happens at Standing                 |         |
| 16 | Rock, but it will hinge upon a lot of other things               |         |
| 17 | as well, including the proposed infrastructural                  |         |
| 18 | projects throughout the Northwest here. And that's               |         |
| 19 | an avenue and a tool that we believe can come                    |         |
| 20 | forward to help us all advocate indeed on behalf of              |         |
| 21 | what is right on the natural resources.                          |         |
| 22 | There was some reference with regard to                          |         |
| 23 | the Appendix C. Chairman Forsman has been a great                |         |
| 24 | advocate on behalf of the Native Nations, and being              |         |
| 25 | that voice specific to that. And Chairman                        |         |

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President Cladoosby, from NCAI, I couldn't have said
 it better, with regard to the process that Appendix
 C is utilizing and how it's flying in the face of
 NHPA, the NEPA aspect specific to that.

5 We believe that that needs to be 6 eliminated, and a mandate to come from the Obama 7 Administration so that the Corps can, essentially, 8 take that away from its process specific to the 9 Section 106. And, so, that's an advocacy that we, 10 too, are joining in unification with regard to 11 Northwest Nations.

12 The fast track permitting process was also 13 referenced with regard to President Cladoosby. That 14 fast track permitting process with regard to the 15 economic pursuits of the nation, the United States, 16 that's a -- that's a lofty goal, and that's 17 righteous thing to go about, but not at the 18 sacrifice of our natural resources. And indeed 19 there needs to be a Native voice specific to that 20 fast track permitting process.

So, just in conclusion I wish to express indeed this: That for the life of me, as a current Native leader, I go back to the history of time, I was blessed to be raised by beautiful elders. They have given me many strengths in my -- in my walk, in my

1 well-being. And they've given me many testimonies 2 to history with regard to a time and a day and age 3 that my grandfather, his grandfather was at the 4 Treaty signing, he was able to observe those acts of 5 domination, of dehumanization.

6 And I ask myself currently, because I 7 indeed am a very prayerful man, I try my best, what 8 is the plight that is going on today? Not only do I 9 serve as a current chairman of my nation, but I 10 serve as a traditional leader. I'm often called upon 11 to bring forth service for funerals, for namegivings, for first fish, for first kills, for all 12 13 kinds of ceremonies that are associated with our 14 walk and way of life.

But for me, I could never go out of sight, out of mind. The reality of the materialized decisions that are coming forth, and the barriers that are put in front of us as Native leaders when it comes to trying to identify how we are to truly address the well-being of our people physically, mentally and spiritually.

If you look at all of the challenges that are coming forth mentally with regard to how we interact on a mental level, physically of all the elements that we are facing, and spiritually that is

being supplemented by the mental and physical
 ailments collectively. We wish not to exist, just
 exist, we wish to thrive in the existence and of our
 wellbeing.

5 And the dispute resolution process, and 6 the various barriers that are put forth with regard 7 to that advocacy in the pursuit of solutions, and 8 our -- the pursuit of putting up blockades and our barriers to infrastructural projects that will 9 10 threaten our walk, our way of life becomes critical 11 in the very advocacy of our sustained existence as 12 peoples.

13 And so I just express to my heart, to your 14 hearts, that I hope that you will find something 15 within your collective will, something within your 16 individual capacity in the service that you have on 17 behalf of the United States, and indeed is a great 18 country, with very valuable principles. But those 19 principles that are established as land of the free, 20 the home of the brave, the Constitution, the Bill of 21 Rights, and all the elements with regard to those 22 associations are not being expressed to the Native 23 Nations collectively.

And so I plead that indeed that you will find a way within your individual capacities to



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| 1  | bring forth some type of action, because this indeed             |         |
| 2  | is a listening session, but the action is what we                |         |
| 3  | will be trying to pay attention to. And we will be               |         |
| 4  | trying to advocate and help.                                     |         |
| 5  | So, I thank you very much. And I wish you                        |         |
| 6  | all safe travels. And I wish you all patience as                 |         |
| 7  | you listen to the rest of the leaders this day on                |         |
| 8  | behalf of the collective expressions that are coming             |         |
| 9  | forth on before of a way of life. So, thank you                  |         |
| 10 | very much.   |         |
| 11 | MR. CONNER: Thank you, Chairman Goudy.                           |         |
| 12 | David Brown Eagle, vice-chair, Spokane                           |         |
| 13 | Tribe.   |         |
| 14 | VICE-CHAIRMAN BROWNEAGLE: (Native                                |         |
| 15 | language spoken.)  |         |
| 16 | Good morning, friends and relatives. And I'm going               |         |
| 17 | to apologize to my relatives back here for having my             |         |
| 18 | back to you. No arrows, please. (Laughter) You                   |         |
| 19 | know, it's going to take a little time to, I guess,              |         |
| 20 | warm up. I'm feeling all kinds of emotions right                 |         |
| 21 | now. There's there's a lot of anger, and there's                 |         |
| 22 | a lot of sadness, and there's a lot of despair, as               |         |
| 23 | well as there's a lot of hope.                                   |         |
| 24 | And coming together, and having you in                           |         |
| 25 | front of us sitting here, listening, you know, I                 |         |
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1 thank you. Whatever that listening will do, I hope 2 it does something other than, oh, that was a good 3 talk. Because it is. It's -- it's -- you -- you 4 have a responsibility. And sometimes having 5 responsibility is hard to achieve because you have 6 to go through all the -- just the red tape, the 7 bureaucratic whatnot.

8 I'm gonna give you a little history of --9 of myself and I'll kind of tell you where I'm going 10 with this. My grandfather Kwil Kwil Sta is Red 11 Antelope. And I'm named after my grandfather on my 12 mother's side. So, I'm half Spokane and half Ho-13 Chunk. And my grandfather was Kwil Kwil Sta, Red 14 Antelope. And then he was given the name Moses 15 Lott, biblical. The church forced the name on him.

And sometimes we get up and we say, well, my name's Dave Browneagle, that's my English name, and Kwil Kwil Sta is my Indian name. Well, I've never really cared for that. You know my spiritual ancestor name is Kwil Kwil Sta.

Because I was asking, and I went to many elders on different reservations, I said why do we say that? Why do we say Indian name and -- and -church name more, or white name more, European name. And they had different ideas and different theories

1 and what have you.

2 Well, for those who believe I had a dream 3 of my grandfather, he came to me one night, and he said, "Grandson", and he was talking in our 4 5 language, he said, "you've been asking." He said, 6 "I'm going to tell you for me, why I have done this. 7 And he said when I was born, and the people knew me 8 as Kwil Kwil Sta, Red Antelope, and then the church 9 came and gave me the name Moses Lott." He said, 10 "So, the people who knew me as Kwil Kwil Sta, they 11 didn't know Moses Lott. The ones who know me as 12 Moses Lott didn't know me as Kwil Kwil Sta." He 13 said, "So, when I got up in my broken English to the 14 newer people who knew me as Moses Lott," he said, "my name is Moses Lott. 15 That's the name I've been 16 given. And he said Kwil Kwil Sta, (native 17 language), Red Antelope, this is my name." 18 Think about that. We started having a 19 division amongst ourselves. My English name is, my 20 white name is, my Indian name is, my ancestorial 21 name is. Then we have confusion. So, when we have 22 these gatherings do I speak as a Tribal member, do I 23 speak as a grandfather, a father, and a great-24 grandfather. I was just blessed with a great-

25 grandson. And I was born on the Colville

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| 1  | Confederated Tribes. I was raised on the Blackfeet               |         |
| 2  | Nation. I'm enrolled Spokane, and my father was Ho-              |         |
| 3  | Chunk. So, who do I speak from; Blackfeet, Colville              |         |
| 4  | Confederated Tribes, Spokane or Ho-Chunk? Here I'm               |         |
| 5  | representing the Spokane Tribe.                                  |         |
| 6  | I'm also a veteran, U.S. Army. I was an                          |         |
| 7  | x-ray tech, my mother was a registered nurse, my                 |         |
| 8  | father was an x-ray tech. My father was a World War              |         |
| 9  | II veteran. My brother was a Vietnam veteran. My                 |         |
| 10 | son joined the military right after high school.                 |         |
| 11 | So, do I speak for the veterans? Yes, I do.                      |         |
| 12 | My grandfather's father, my great-                               |         |
| 13 | grandfather, was Chief Coyote, and his father-in-law             |         |
| 14 | was Father Abraham. And he was supposedly the                    |         |
| 15 | first, I'm going to say, bible thumper for the                   |         |
| 16 | Spokane Tribe. So, he was a religious man in that                |         |
| 17 | context. But also they both signed after the                     |         |
| 18 | Treaty period was over they both signed the                      |         |
| 19 | agreement between the United States Government and               |         |
| 20 | the Spokane Tribe.   |         |
| 21 | And my grandfather on my father's side,                          |         |
| 22 | the Ho-Chunk Nation, he was the keeper of the eagle              |         |
| 23 | war-bundle. So, what does that say? All foreign for              |         |
| 24 | all the Native people here. The reason we get up                 |         |
| 25 | and we introduce ourselves and we say our our                    |         |
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| 1  | name, and we give a little history. Oh, and I also               |         |
| 2  | had to say my my mother was a registered nurse,                  |         |
| 3  | and my father was an x-ray tech. I might have                    |         |
| 4  | already said that.   |         |
| 5  | But when I stand up here I'm not just                            |         |
| 6  | standing up here talking about me as a vice-                     |         |
| 7  | chairman. I represent the Spokane people. I                      |         |
| 8  | represent our history, collectively and                          |         |
| 9  | individually. I represent the veterans. I                        |         |
| 10 | represent the traditional cultural and spiritual                 |         |
| 11 | ways of our people. I've taken part in the                       |         |
| 12 | Blackfeet ceremonies, my wife's Blackfeet.                       |         |
| 13 | So, when we come here to present to you                          |         |
| 14 | we're not here just as a representative representing             |         |
| 15 | our Tribe. We're representing our history, we're                 |         |
| 16 | representing our values, we're representing our                  |         |
| 17 | culture, we're representing all these things. So,                |         |
| 18 | we have to stand up and allow our people to see                  |         |
| 19 | this, and to hear this.  |         |
| 20 | And when I say stand up, my ancestors can                        |         |
| 21 | see me. And I hope I'm doing them proud. I stand                 |         |
| 22 | up, my children, my grandchildren and my great-                  |         |
| 23 | grandson can see me, and I hope I do them proud. I               |         |
| 24 | stand up and my mother and father see me. I stand                |         |
| 25 | up and the future generations that I represent that              |         |
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| 1 | will be here soon, I hope I'm making them proud so               |
| 2 | when they get here they can say my great-great-                  |
| 3 | grandfather stood up and he spoke well. And that's               |
| 4 | why we have today.   |

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5 Now, what's that mean? Well, everyone in 6 here, and the non-Native history included, we've 7 gone through some horrific things. Also I have a BA 8 and a master's and I was working on my doctorate and 9 I said I don't need it. I want to get back with my 10 people. And I just retired from education a year 11 and a half ago. I had 40 years in education.

12 So, I'm a well -- if -- if I can say this 13 in front of my people. I'm a well educated Indian. 14 And I don't make fun of education. I'm -- I'm --15 I'm making light of it, because everyone prior to this day who spoke up for us had traditional 16 17 knowledge. My grandmother I felt had a Ph.D. A lot 18 of things that she spoke of, the academic science proved her right. The creation stories, not the 19 20 myth, but the creation stories that have been handed 21 down from generation to generation to generation. 22 You go to the academic institutions, you do the 23 research and you'll find out those creation stories 24 are based in fact.

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But the professors at Arizona State said

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| 1 | but you didn't know that. I said not only did we    |
|---|---|
| 2 | know that, we practiced it. Look at climate change, |
| 3 | that's been predicted. The flood, we have creation  |
| 4 | stories about the flood. So, I'm saying this for    |
| 5 | each and every one of us and for all my ancestors   |
| 6 | and future generation. We're not dumb people; never |
| 7 | were, never will be.                                |
|   |   |

8 So, when the speakers get up here to speak 9 they're representing their values, their beliefs, 10 how were they -- they were raised, their customs, 11 their ceremonies, their creation stories. Now, if I 12 got up here and said, well, I've got a master's 13 degree. Well, that might impress some people. But 14 a lot of my people, especially my elders, aren't 15 impressed with that.

What they're impressed with how does he carry that? How does he present himself? How does he treat us? Does he get us coffee? Does he get us water? Does he make sure we're okay? Does he look at us when he speaks to us? Does he shake our hand? Does he mention his parents? Does he mention his children?

So, what I'm talking about is integrity.
Because I had this -- I have this issue with the
word "consultation". I always have. But



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| 1 | historically when our people first met, and the                  |
| 2 | government said they will consult with us, was on an             |
| З | even plane. We will consult with you because you                 |
| 4 | have some knowledge, you have some understanding,                |
| 5 | you have some and we wish to hear so we make                     |
| 6 | we will make a decision.   |

7 And we have some things that we need to 8 do, so we will consult. But over the years it's 9 kind of turned, for me it's turned ugly. Oh, let's 10 have a consultation with the Spokane Tribe. Can you 11 come in here and tell us your stories, your myths. 12 Tell us what you think. We're going to do it 13 anyway, but we just need to check it off, because 14 historically we're supposed to consult with you. 15 See, it's turned around.

Just like when I get those little messages, well, we're going to have a consultation, can you be there, can you send a representative? So, we go and we sit. And I'm glad you guys are sitting here instead of up here. Because all the experience and education, I also -- I almost forgot to say this, I have minor psychology.

23 So, I know about communication. It's --24 and that's why I'm saying to my friends and 25 relatives in the back, I apologize, because one of

1 the things that we did for most Tribes, we sat in a 2 circle. And do you know why? Well, my grandmother 3 explained it to me. My father explained it to me. 4 He said so you can see everyone. When they get up 5 to speak you can see it in their eyes, you can see 6 how they collect themselves. You can see if they're 7 telling truth or not truth.

8 Now in a school setting, which we all got 9 raised in, we have the people sitting behind us, and 10 we have the teacher sit in front. College systems 11 work the same way. Do you know why? Power and 12 control. The person in front is the expert. I 13 don't know what's going on behind me. I'm not going 14 to get support if you say something I disagree with 15 you. But if I can see across the room, and I see 16 somebody else who disagrees with you, that going to 17 give me a little courage to say I disagree with you. 18 And I can go on and on and on.

So, in a -- in a nutshell that's how the Government has worked with the tribes, power and control. Document, we want to consult with you, we want to have a consultation. Well, if it was 150 years ago, 200 years ago, I'd say great. And that means we sit at the same table, we look across from one another and we talk. You have your ideas, I



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1 have my ideas. You have your beliefs, I have my
2 beliefs. You have your values, I have my values.
3 You have a way you want to do it, the way I want to
4 do it. Okay. Now, we've got a nice talk. Now,
5 let's make a decision. Rather than coming in, the
6 decision's already made, check off the box and there
7 we are.

8 Okay. I'm going to get into -- oh, I'm 9 glad your not doing two minutes, three minutes or 10 five minutes. I always -- always do it within that 11 time frame.

I was at the State legislature here in Olympia one time about a year ago. And we were talking about the reintroduction for our salmon, getting salmon past Grand Coulee. And one of the State legislators introduced it, and he was up there talking to the gallery, fellow colleagues, and explained the legislation that he was putting forth.

And one of these colleagues just got after him. He said how come you didn't ask me. I'm -- I'm offended that you didn't ask my about this, and da, da, da, now you're presenting it. And he read him the riot act.

24 So, Madam Chair from our Tribe and our --25 our president from the Yokut and myself. We get up

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| at | the     | table,       | we're  | all     | sitting    | there.        | And    | SO | I |  |

asked if I could speak third. So, when everybody 2 3 got done I looked at that legislator and I said, "You know what", I said, "I'm really glad you were 4 5 offended. I can relate to that." And he looked at 6 me like, oh. And I said, "The reason I can relate 7 is I said nobody came to my grandfather and my 8 grandmother and asked them can we build a dam and 9 ruin your life. They must have been offended."

10 Now, we talk about dams, we talked about 11 fish, we talk about this, we talk about loss. I'm 12 going to ask each and every one of you if you lost 13 something in your life, a child, a parent, a 14 grandparent, something that you value, something 15 that you had from the day you could remember and all 16 of the sudden it was gone.

17 Last night I -- I said about my 18 grandmother. She used to tell me stories about my 19 grandfather fishing, what is now the Columbia River 20 and the Spokane River, and the people that came 21 together, and the things that took place, and the 22 racks of salmon drying. But for all of you that 23 were there last night when I finished, I went to my 24 room, and I cried.

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I just realized after all these years she

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1 never told me about when the salmon quit running. She never told me about the salmon when they didn't 2 3 come up the river anymore. I just realized that 4 last night. And I guess I realized it just the way 5 -- the way of -- the reason my grandmother told the story. Here are the happy times. Here's your 6 7 grandfather. Here's what we did. Here's the 8 ceremony. Here's this. Oh, wow, wow.

9 And I was a little boy. I -- she passed away when I was 15. I believe last night she didn't 10 11 want to tell me what was lost, rather she was giving 12 me a hope of what can be of based on those stories 13 about my grandfather, about the ceremonies. And I 14 can go on about the gathering the roots, the 15 berries, we're losing that, we're losing Mount 16 Spokane, hopefully we don't, but the way things have 17 been going probably. Right, James? So -- so, she's 18 had that. Think about it.

I was looking at some of these notes in existing framework. And that kind of puts it at -at a disadvantage at the get-go, existing framework. Yeah, we could make some changes probably. But why not revisit the framework and see how come it's not working. That will take a lot of work there and effort.

1 To me -- I -- I already touched on 2 consultation. But the thing about consulting is you 3 don't talk face-to-face, equally, sovereign nation, 4 sovereign nation. And part of that consulting, that 5 talking face-to-face going back to how it probably 6 once was -- excuse me, if you're on your phone could 7 you put it away or -- unless you're taking notes. 8 Thank you.

9 Now, if I come to your home, and you want 10 to talk, and I sit down, I'm going to assume you 11 want to listen to what I have. And I will listen to 12 why you asked me there. I'll feel respected. I'll 13 feel that what you're asking me to do, and to share 14 with you, you value what I have. And in our country 15 that happens a lot. We have elders come to us, say 16 we want to talk. We have young people come to us, 17 can I talk with you. We have non-Indian people come 18 and say can I talk with you? Can I talk with you?

And I personally, I -- I think I can speak for all of us here. We feel -- we feel valued. So, if we can have that same value when we have this consulting process then I'm all for it. But if you're going to ask me to your house to let me do my little speech, and you already have an idea what you're going to do, just call me up, tell me, and

I'll say, well, check the box off, we had our talk.
 But I -- I know you won't do that. Okay. I hope.
 All right.

Trust responsibility, Trustee. Trust responsibility. I think the key word is trust. I should be able to trust you to do what you're supposed to do. And you should be able to trust me to do what you think and feel I should do. Trust to trust.

10 Okay. I'm almost done. Sacred sites. Ι 11 found this book one time. I was teaching high 12 school. And it said "Sacred Places", right there on 13 the bookshelf. And I thought wow. I took it down. 14 I was thinking of our sacred places. And I'm going, 15 wow, there's going to be some of the sacred places 16 in the world, other countries, other -- other 17 cultures. I turn open the book, all the sacred 18 places were man-made buildings.

So, I got to use that in my class. I said here's sacred places. And I showed the book. And I started naming our sacred places. And I told the students, and I took this one picture of this church, and I said, "What would happen if we, as a class, would go down there and take sledgehammers to it and wreck it?" And their first thought was --

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|   |     |    |

1 their first reaction was, "Oh, we'd get in trouble, 2 we'd get thrown the jail." I said, "Probably".

3 And I explained a couple of things that happened with us. They said, "What happened?" I 4 5 said, "Nothing". Because the -- I -- for me, and I -6 - I hope I can speak for a lot of our people here. Our sacred places we have a spiritual connection to. 7 8 We have a spiritual connection to our children, our 9 grandchildren, our ancestors. When I said hello to 10 my relatives, that includes you, that includes 11 everything that we have in here, that includes 12 everything that's out there.

13 So, when we had that connection, when 14 something gets hurt or destroyed it hurts and 15 destroys us. And that's what we're fighting for. 16 And going to North Dakota, we're hurting with them. 17 I believe you should be hurting with them. Because 18 we're talking about the land, we're talking about 19 the water, we're talking about the air, we're 20 talking about the natural resources. It isn't going 21 to last forever. I keep telling my kids and my 22 grandkids we're so darn arrogant we think we can do 23 all this and nothing's gonna happen.

I figured in 75 years my great-grandson's going to be 75 -- yeah, 75 -- whatever the date's



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|----|--|---------|
| 1  | going to be. Somebody figure that out. I hope he                 |         |
| 2  | has some place to go. I hope he has air to breath.               |         |
| 3  | I hope he can jump in a lake, or a river or the                  |         |
| 4  | stream and and play in the water, or his                         |         |
| 5  | grandkids or his great-grandkids.                                |         |
| 6  | So, I believe North Dakota, the Standing                         |         |
| 7  | Rock Sioux, what they've done for all of us, I mean              |         |
| 8  | all of us just not Natives, is a wake-up call.                   |         |
| 9  | Wake-up calls happening with the Lummis, wake-up                 |         |
| 10 | calls happening I think maybe the alarm's up, we                 |         |
| 11 | need to wake up. And you are sitting in a situation              |         |
| 12 | and a place where you have a responsibility to the               |         |
| 13 | people. And we're part of that, we're part of the                |         |
| 14 | people. Okay. Okay.  |         |
| 15 | I know everybody in here, you know, the                          |         |
| 16 | Treaty rights, as long as the grass grows, the river             |         |
| 17 | flows. Well, check this out, metaphorically. Back                |         |
| 18 | in the day our our Indian people in our language                 |         |
| 19 | didn't have a word for metaphorical. That's a joke.              |         |
| 20 | Anyway. Because we did. We had we had more                       |         |
| 21 | words than the English language. But grass grows,                |         |
| 22 | our children. As long as the grass grows, that's                 |         |

23 our children, our children, your children. Our 24 children.

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Treaty, Executive Order, piece of paper,

States and the states

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|----|--|---------|
| 1  | they can remain forever. We can't. River flow, our               |         |
| 2  | bloodline. As long as our blood flows, there is a                |         |
| 3  | reason and a purpose. Your blood flows; our blood                |         |
| 4  | flows. And there is no I hope we get over this.                  |         |
| 5  | I hope there's no them and us.                                   |         |
| 6  | So, North Dakota it's them. Government                           |         |
| 7  | it's us. No, it's us. Us. Us. Your children hurt;                |         |
| 8  | my children hurt. Your children serve; my children               |         |
| 9  | serve. They go to war, they battle, one or both                  |         |
| 10 | pass away doing what, fighting for our country.                  |         |
| 11 | Correct? Together.   |         |
| 12 | Now, a couple of the and I'm going to                            |         |
| 13 | read this. Some things to do. Number one, amend                  |         |
| 14 | the EO 13007 you require or 007, excuse me, cuz                  |         |
| 15 | the military, I said OO, 007 to require the United               |         |
| 16 | States to obtain the informed consent of affected                |         |
| 17 | nations prior to any Federal undertaking that                    |         |
| 18 | impacts Indian sacred sites as required by Indian                |         |
| 19 | Treaties and customary international law.                        |         |
| 20 | For consent to be formed sovereign tribal                        |         |
| 21 | nations must be given free access to information.                |         |
| 22 | And cause the U.S. Army Corps to withdraw its                    |         |
| 23 | Appendix C, as lack of legislative and regulatory                |         |
| 24 | authority under Section 106 of the National Historic             |         |
| 25 | Preservation Act. And cause the Army Corps to                    |         |
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1 prepare a Pacific Northwest region-wide 2 environmental impact statement for all fossil fuel 3 development projects in our region that's presently 4 modeled by NHPA.

5 And the last thing I'm going to say, and 6 I'm going to go back to what I started out with, 7 full circle. When I was making reference to the 8 integrity of each and every one of us, that's why I 9 asked you shut your phone off, please. My time is 10 your time; your time is my time. This is the only 11 time we have together. And when you go and do your 12 job, just like we do our job, and I don't mean job, 13 we do our responsibility, it's to the people.

14 Real easy example is I can say, yeah, I'm 15 going to a meeting. I go shopping. No. I tell my 16 people I'm going to go to the meeting and I'm gonna 17 Well, darn it, I'm going to go to the speak. 18 meeting and I'm going to speak. Nobody knows that, 19 but I know that. What I know, my conscience, that's 20 my integrity. If I say I'm going to, I will. If I 21 sign up for a job as a teacher, as a professor, I 22 will show up and do my job, because that's what I 23 owe myself. So, my history, all the people that I 24 mentioned, gave me my integrity. And I am not going 25 to lose it. So, I'm going to ask you look inside

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1 yourself, do what you can, because it's for all of 2 us, and for our people, your people, our people. 3 Thank you.

4 MR. ROBERTS: So, I just want to say a 5 couple of things very quickly. One is that, you 6 know, it -- it does feel like a listening session, 7 rather than a consultation. And part of that is, 8 quite frankly, because there is no check the box here, there is no what does the end of this process 9 10 look like. We want to hear directly -- and I know 11 the tribal leadership across this room, your time is 12 extremely valuable. And I'm really thankful that 13 all of you have made the time to be here, because I 14 know you all have a million things on your plate 15 back home.

16 So, I guess I just want to say that while 17 it feels like a listening session, the reason that 18 we're listening so hard is because so many tribes, 19 particularly in this region, and some Tribal Leaders 20 have already mentioned it, in terms of particular 21 projects where you have been successful in having 22 your reserve rights recognized and those projects 23 being stopped. Or where Tribal Leaders have already 24 mentioned situations where you feel like it's death 25 by a thousand cuts.

1 How do we tangibly change that process so that it doesn't feel that way? And that's one of 2 3 the reasons why we've highlighted in the framing paper the Desert Renewable Energy Conservation Plan, 4 5 because that was a landscape level approach of 6 looking at where should renewable energy projects be 7 sited. And tribes were at the table, and it wasn't 8 just a one-time consultation listening session, it 9 was a multi-year effort consulting at various levels 10 with Tribal Leadership and experts to say does the 11 renewable energy project in the future make sense 12 here?

It doesn't because -- maybe it doesn't because that area is important to this tribe for whatever particular reason. But it's sort of longterm planning. So, we've heard from tribes in California is that that process worked.

And, so, I really just want to underscore, one, this isn't any sort of check the box, all of our time is much too valuable.

We are trying to have these sessions quickly during this Administration so that we are able to have a deliverable at the end of this Administration to carry forward. We know that this will be a long-term commitment.



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| 1  | But, three, the reason why we are I                  |
|----|--|
| 2  | feel like we are primarily in listening mode today   |
| З  | is because we are looking to all of you. What has    |
| 4  | worked? What can we lift up? Because all too often   |
| 5  | I can say in our jobs there is a million reasons why |
| 6  | the Federal Government can't do something.           |
| 7  | But you all have worked with Federal                 |
| 8  | agencies where things have worked. And we need - we  |
| 9  | need to raise those up and think about things a      |
| 10 | little bit differently so that we can, as we're      |
| 11 | discussing things internally within the Federal      |
| 12 | family as a pathway forward say, well, this worked   |
| 13 | over here. We know that this worked. Let's try to    |
| 14 | replicate those successes.                           |
| 15 | So, I don't want to spend too much time.             |
| 16 | I do know that we have probably at least 11 Tribal   |
| 17 | Leaders still scheduled to speak, so I don't want to |
| 18 | take too much time. But I just wanted to say that    |
| 19 | greatly appreciate all of the high level leadership  |
| 20 | here in this room today and your time, and and       |
| 21 | attending this consultation.                         |
| 22 | So, I think next up is Chairman Sheldon              |
| 23 | from the Tulalip Tribes.                             |
| 24 | MR. CONNER: Chairman Sheldon, followed by            |

25 Vice-Chair Lyons of the Sauk-Suiattle Tribe.

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| 1 | CHAIRMAN LYONS:             | Thank you. | So, | I didn't |
|---|-----------------------------|------------|-----|----------|
| 2 | want to have my back to you | all.       |     |          |

3 VOICE IN THE BACK: You have all the 4 arrows, again, right now.

5 CHAIRMAN LYONS: Yes. I have a very air 6 conditioned shirt at home. I've gotten a few arrows 7 through the years, but that's part of the terrain. 8 You know, I really appreciated that earlier picture 9 of the sea and the water coming in. And as I was 10 looking at that I says how can I lay my net out? Ι 11 was just trying to figure out looking at the 12 current, the wind, gee, what a great place to lay a 13 net out and catch some fish. So, really appreciated 14 that.

I want to thank the panel, thank you very much for taking time out to listen, to hear what we've got to say. Some amazing speakers this morning. I want to raise my hand to our Leaders, you're true warriors who represent our Indian people. Thank you very, very much for what you've shared with us.

And to -- to my elders that have went on before us, who have laid the foundation so that we could continue the journey, we could continue to improve life for our people, we could continue to

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work with the habitat, all the challenges that gets
 faced.

And my name is Mel Sheldon, Chairman of Tulalip Tribes, and I'm honored to have Councilmen Glen Govin with me this morning, and Councilwoman Theresa Sheldon, also Terry Williams is with us this morning, and Preston and Patti, thank you very much for all that you do for not only Tulalip, but all of Indian Country as our team.

I also serve as first vice-president of ATNI, a regional organization that serves close -close to 50 tribes in the multi-state region, and also have the very fortunate honor to be the Northwest vice-president at NCAI level. But more importantly I'm just happy to be representing Tulalip today and -- and carry the message forward.

17 Also, you know, as many of you know, 18 Tulalip Tribes are the successors in interest to the 19 Snohomish, Snoqualmie, Skykomish and other Allied 20 Tribes and Bands that signed the Treaty of Point 21 Elliott in 1855. Our ancestors have occupied our 22 traditional lands since time in memorial. Newcomers 23 have been into our historical areas for less than 24 ten generations. Our rights and ways of life are rooted in the land and the waters. 25



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| 1  | When we ceded vast lands to the United                         |
| 2  | States we reserved sovereign jurisdiction over                 |
| 3  | cultural resources, cultural heritage, burial                  |
| 4  | objects, human remains and other aspects of our                |
| 5  | culture in our areas of historical occupation. Our             |
| 6  | ancestors and remains of our culture are still with            |
| 7  | us, they are alive, infused with spirit, and our               |
| 8  | ancestors never would have imagined them to be non-            |
| 9  | living.  |
| 10 | Material objects, it is our sacred duty to                     |
| 11 | protect the gifts that the Creator has passed to us            |
| 12 | through our ancestors. We must ensure that future              |
| 13 | generations of Tulalip will also have access to                |
| 14 | them, and be able to care for them. These sacred               |
| 15 | duties cannot be ceded.  |
| 16 | We remind the United States government                         |
| 17 | that the Tulalip Tribes are sovereigns, and the                |
| 18 | Treaty of Point Elliott is the supreme law of the              |
| 19 | land. We have never surrendered our sovereign                  |
| 20 | jurisdiction over our ancestorial or cultural                  |
| 21 | remains on or off our reservation. And I expect                |
| 22 | that our sovereignty is to be respected by the                 |
| 23 | United States.   |

24 We have submitted a number of comments on 25 the minimum measures that the Army Corps of

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Lette BRADY A.

No. of Concession, No.

Engineers need to take. And -- and not only -- and -- and, you know, as mentioned, President Cladoosby mentioned, while we talked about the Army Corps of Engineers, I think there's a little bit to, if you listen, that you can take improvements to all departments. So, please look at it in -- in that respect.

8 The four issues that we want to bring forward: 9 Consultation on a government-to-government basis, 10 based on our informed consent. So, let me say that 11 again. Consultation on a government-to-government 12 basis, based on informed consent.

The need to treat our cultural heritage as our sovereign property in assessments. The need to treat our cultural heritage as our sovereign property in assessments. The need to provide flexible guidance and criteria for local assessments. And the need to include cumulative impacts.

20 Consultation: We appreciate the value of these 21 listening sessions, but these are not government-to-22 government consultation. Consultations must be 23 face-to-face with the Tulalip Board of Directors. 24 The United States must negotiate with us over how 25 these discussions are structured.



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| 1  | We look forward to working with the next             |
|----|--|
| 2  | Administration on ways to improve the consultation   |
| 3  | process to reflect our sovereign status and to       |
| 4  | achieve clear recognition that decisions about our   |
| 5  | cultural resources and heritage cannot occur without |
| 6  | our sovereign informed consent. The need to treat    |
| 7  | our cultural heritage as our sovereign property in   |
| 8  | assessments. Our sovereignty over our ancestorial    |
| 9  | remains and culture cultural heritage outside our    |
| 10 | territories must be recognized and respected.        |
| 11 | We must have full and early participation            |
| 12 | in the assessment process prior to permitting to     |
| 13 | bring our issues and rights when infrastructure      |
| 14 | projects are first proposed. We are not only         |
| 15 | potentially impacted by projects, but also by        |
| 16 | activities surrounding assessments and preparations. |
| 17 | Our sovereign rights must be taken into account long |
| 18 | before a pipeline or terminal is at our doorstep.    |
| 19 | We insist that our rights as a sovereign             |
| 20 | must be respected. Decisions must be based on        |
| 21 | direct negotiations and sovereign informed consent.  |
| 22 | They cannot be based on balancing our sovereign      |
| 23 | rights against economic concerns or the interests of |
| 24 | non-Tribal stakeholders.                             |
| 25 | The need to provide flexible guidance and            |
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1 criteria for local assessments. The Army Corps of
2 Engineers, like many U.S. Government agencies, has
3 many career administrators that appear, may be or
4 are inflexible in the way that they apply the
5 regulations. They set policy at the national level,
6 often developed related to non-tribal citizens and
7 governments.

8 Every tribe has unique circumstances, and 9 assessments must be able to accommodate the 10 differences in local circumstances and the tribal 11 and environmental histories. Administrators and 12 staff must receive training in respect to our 13 reserved Treaty rights and cultural heritage in 14 infrastructure assessment and permitting.

15 The need to include cumulative impacts. 16 The assessment process often looks only at local 17 impacts in the construction of a proposed 18 infrastructure project. Impact assessments must be 19 taken into account -- must take into account 20 historical impacts. They must also consider the 21 future impacts of the operation, maintenance and use 22 of infrastructure.

Infrastructure projects not only disturb the area where they are constructed, but can also increase traffic, promote population growth, lead to

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1 further infrastructure expansion, and bring other 2 changes that threaten our cultural heritage. The 3 scale of assessments must be expanded to include 4 these wider impacts.

5 The inclusion of historical impacts is critical. In 2011 the Pacific Northwest tribes 6 7 brought forward the white paper, "Treaties at Risk". 8 And at this juncture I must put right out there that 9 we were so fortunate to have Billy Frank, Jr. as our 10 warrior. He inspired us. He inspired us to stand 11 up and fight the fight. And for many of us what a mentor he was to us. And he will continue to be 12 13 through the years for us.

14 And that means documenting the failure to 15 protect our Treaty reserve rights to fish, hunt, 16 gather and harvest. In these circumstances a 17 project-by-project approach to assessing 18 infrastructure projects will not address our large 19 historical losses of our rights and defamation and 20 destruction of our cultural heritage. Without 21 reform it would lead to a death of a thousand cuts. 22 So somewhat in closing, you know, history 23 will judge all of us. Everyone here, history will 24 judge you. What did you do today? What have you 25 done to fight the fight? What can we do together?

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You know, and I -- I want to commend all of you for stepping up and doing the things that you have for Indian Country. There's many, many more things to do.

5 And the legacy that we leave, I often 6 reflect at Tulalip, what legacy will we leave as my Board of Directors, this current Board of Directors. 7 8 And there's always challenges with every era. What 9 can we do together? When you think about the 10 political courage, when you think about the 11 challenges, the political currency, all the things 12 that you gathered through your life to be where you 13 are today, it's going to lead you to a legacy. What 14 is that going to be?

You know what you can do to make a difference. You know your department. You know the job that you do. You know the pros and cons. And -and so I beg of you, that you can make a difference as it's time to move on.

We're so grateful that President Obama was one of the greatest presidents we'll ever have for listening to Indian people. He met with us eight years, eight times. And each of you were probably there, or a member of your department was there with us. And the journey was a good journey.

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| 1  | It will continue. How we continue it                |
|----|---|
| 2  | today, I believe, we set forth that. How we're      |
| 3  | going to continue this, albeit maybe 44 more days.  |
| 4  | I understand the door's closing quick. But what can |
| 5  | you do in 44 days to leave a legacy to pass onto    |
| 6  | somebody. You know your train better than we do.    |
| 7  | So, we raise our hands and say thank you for what   |
| 8  | you've done, and we also raise our hands in the     |
| 9  | hope, way, to great seed I to great seed to         |
| 10 | great seed. Thank you. Thank you. Thank you for     |
| 11 | the work that you've done, and work that will do.   |
| 12 | (Native language spoken.)                           |
| 13 | MR. CONNER: Thank you, Chairman.                    |
| 14 | Vice-Chair Lyons?                                   |
| 15 | And let me just note. To try and ensure             |
| 16 | that we the time that we have in trying to get      |
| 17 | all the Tribal Leaders I just ask members of the    |
| 18 | panel to take breaks as they need. We won't take    |
| 19 | any formal break, we'll keep moving forward. And    |
| 20 | we'll all be responsible for trying to pick up the  |
| 21 | transcript on those parts that we need. Thank you.  |
| 22 | Mr. Vice-Chair.                                     |
| 23 | VICE-CHAIRMAN LYONS: Yeah. Thank you.               |
| 24 | We're we're a real small Tribe. I'll try to make    |
| 25 | this real quick.                                    |
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| 1  | I'd like to say that I'm Vice-Chairman of            |
|----|--|
| 2  | the Sauk-Suiattle Tribe, my name is Kevin Lyons.     |
| 3  | And that our Tribe stands with the Cheyenne and      |
| 4  | Sioux River Tribe. We've sent members there to       |
| 5  | bring supplies. I myself haven't been there. I       |
| 6  | missed the memo of Tribal Leaders heading out there. |
| 7  | So, with that being said I'd also like to            |
| 8  | say, I'd like to thank the Obama Administration for  |
| 9  | coming out to the Oso mudslide. That was something   |
| 10 | that directly impacted our Tribe. We were cut off    |
| 11 | with communications and internet and the highway was |
| 12 | destroyed as you guys probably know. It was a great  |
| 13 | honor to have him come out and visit us, and and     |
| 14 | actually see the destruction and and, oh, a          |
| 15 | natural disaster. That our current reservation is    |
| 16 | under threat from a few natural disasters of similar |
| 17 | proportion. That event awakened us to look at these  |
| 18 | natural disaster threats a little more seriously.    |
| 19 | Myself personally, I was a firefighter, a first      |
| 20 | responder on that disaster and it was was a mess.    |
| 21 | But anyway representatives of the                    |
| 22 | Government, today we're presenting with you an       |
| 23 | important critique of the history of this present    |
| 24 | moment. We are here to notify you we reject the      |
| 25 | U.S. Government's use of the ultimate dominion, a    |
| L  | DEPOSITION AND TRIAL                                 |

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| 1  | claimed right of dominion, based on a so-called      |
|----|--|
| 2  | discovery by Christian people of lands of Natives    |
| 3  | who were heathens. We are not savage heathens like   |
| 4  | I was taught in school growing up. And I was very    |
| 5  | ashamed of that. It made me feel very beyond low.    |
| 6  | We are nations. We are here today to                 |
| 7  | discuss with you a proper basis for a relationship   |
| 8  | truly government-to-government with self-            |
| 9  | determination, not domination. That language of      |
| 10 | domination is found in the U.S. Supreme Court ruling |
| 11 | Johnson V M'Ntosh, which has never been overruled    |
| 12 | and is still considered valid law in the United      |
| 13 | States. We reject the Johnson V M'Ntosh doctrine as  |
| 14 | a political/legal framework for treating and dealing |
| 15 | with our Nations, the original Nations of this       |
| 16 | continent.   |
| 17 | This we do not consider to be                        |
| 18 | consultation. I agree it's more like a listening     |
| 19 | session. Our meaningful consultation with our Tribe  |
| 20 | we consider to be when you are on our land with our  |
| 21 | full tribal council. We would consider that          |
| 22 | consultation government-to-government.               |
| 23 | On some action items that we need to                 |
| 24 | address with this Administration going out, and      |
| 25 | you've heard before, and I'll repeat, an immediate   |

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order from the President for a regional EIS, and an
 Executive Order on informed consent and sacred
 sites. And Appendix C with NHPA and NAGPRA, NEPA
 problems.

And just a brief story on the Sauk-5 6 Suiattle Tribe. At contact we were promised the 7 Suiattle River valley from the mouth to the 8 headwaters. And with modern day GIS mapping we now know that that constitutes 731 square miles of land. 9 10 After the surveyors surveyed it they wrote in their 11 report that this is land too valuable for Indians to 12 And, obviously, they had to do something else. own.

13 In the end of the discovery of the Sauk-14 Ku-Me-Hu Tribe, which is our Native translation for 15 Sauk-Suiattle, we ended up with a quarter-acre 16 cemetery in which we had to take our dead that were 17 in canoes and trees from the homesteaders that were 18 moving in and cutting the trees down. And we just 19 gathered them all up quickly, and -- and pretty much 20 put them in a mass grave of a quarter-acre. And 21 that's what we ended up with.

We -- we bought a property, and now have 14.9 acres of reservation. The problem with that is that it's all in a flood plain, it's in a lahar zone, and we're also under a tsunami threat. And

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| 1 | that would be from the big shakeout that we talk |
|---|--|
| 2 | about in Washington if the dams above us on the  |
| 3 | Skagit River were to break. Yeah.                |

4 Seattle City Light stated that it would 5 inundate everything 450 in elevation and under, and 6 our reservation sits at 400 feet. So, we're kind of 7 at the beach. But I don't think nobody wants to 8 stick around and see if we're going to have 9 beachfront property there. Now -- and so we're 10 trying to move.

11 The problem with moving is some of the new 12 lands that we have acquired are just trying to get 13 infrastructure in under County codes. We're having 14 a hard time with it, just simple power, water and --15 and sewer. And -- and we're not working on no 16 pipelines or nothing. So, that is a problem with 17 And a reverse aspect of there's -- there's us. 18 infrastructure problems in -- in the State with our Nations and lifelines. 19

In the same aspect we're a tiny little tribe trying to establish a foothold, and -- and to be in a safe location. And -- and to have some economic development opportunities. Getting infrastructure in has proven to be quite a problem for us right now.

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Meeting Consult With Tribes October 25, 2016 NDT Assgn # 22463-1 1 That's all I have to say. I'd like to 2 thank you for your time. And 3 MR. CONNER: Thank you. 4 VICE-CHAIRMAN LYONS: -- hopefully I 5 didn't have my back to anybody. 6 MR. CONNER: Thank you for the comments. 7 We have Chairman Iyall of the Cowlitz 8 Tribe. Followed by Chief Brainard. 9 CHAIRMAN IYALL: Good morning. Yeah. Μv 10 name is Bill Iyall. I'm the Chairman of Cowlitz 11 tribe. And we are at -- truly at a crossroads here. We have all of these amazing Tribal Leaders coming 12 here today sharing their families, their history, 13 14 you know, but bringing you tremendous traditional 15 knowledge. And I want to thank you all for 16 delivering that today. It -- it is the opportunity 17 for a success. It's a new respect, let's call it 18 that way, a new respect that would come in this 19 permitting process. 20 You know, I'm -- I'm one of those 21 successes myself. I'm a professional engineer, with 22 nearly 50 years of practice. And a BIA scholarship 23 to go with that. But -- so, I've done this 24 permitting. I understand the checklist, I understand how that works. And worked that for many 25

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1 of my major projects.

But, you know, I'm now in a position of 2 3 leadership for the Cowlitz people to build our 4 Nation. We were 160 years landless. Secretary 5 Roberts was very much a part of building that for 6 us, bringing us to where we are now. We are just 7 2002 with our recognition. And here we are at the 8 table with all of these amazing Leaders. And we -we thank you, again, for being here. 9

10 But permitting is more than a checklist. 11 And, you know, the -- the Cowlitz were -- we were 12 brought to the Treaty council, and we refused to sign. We refused to cede our land. The Indian 13 14 Claims Commission, over a hundred years after that, 15 they said, well, we want to settle with you now. 16 And in 1973 they gave us 62 cents acre for 2000 17 square miles of Southwest Washington.

18 So, that's -- and I think they thought 19 that that was also take away all those rights that 20 we had and the inherent rights, our -- our religious 21 rights, our ceremonial rights. And -- but -- but 22 that's not the case. We -- we want you, as our 23 advocates here today, we know that you are here to 24 listen, but we want to you act on all of these 25 ideas. I think that that's the true test of the

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1 success.

Looking to the future. What is that 2 3 success and how do we get this handoff to the next 4 Administration that will be -- will forge a pathway 5 to success in working with tribes. And -- and 6 informed consent. That's an amazing idea. But it -7 - it only came from these Leaders, that's where it 8 came from. And so we need this innovation in our 9 Government as well.

10 We are looking -- looking back at these 11 checklists. I know some of those shortcuts, if you 12 will. The nationwide permit, that's what happened to Dakota Access Pipeline. There's programmatic EIS, 13 14 that is another shortcut. But they're all pitfalls 15 for some of these major issues. As -- as a -- as a 16 people, as a Cowlitz people, we are standing against 17 these fossil fuel projects that come to our 18 neighborhood, the Millennium Coal, the Tesoro oil 19 export port, and the methanol plant that will be 20 placed at Kalama. These are all in our backyard, but they 21

affect all of the entire Columbia River Basin from the beginning to the end. The number of ships that will be coming for these actions is -- is incredible. You're talking about doubling the

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shipping traffic. All of -- of these ships will be loaded with a time bomb.

3 When I was in the service in 1970 I was stationed in Alaska. I -- I got to fish in Prince 4 5 William Sound. And -- and -- and the coho were beautiful. You know, I don't know what it's like, 6 7 but I've seen films to where the cleanup for the 8 Exxon Valdez was -- was a simple steam cleaning of all of the surfaces and rock. So, they could turn 9 10 over the rocks and they're coated with oil 11 underneath.

So, what do we do if that happens on the Columbia? What do we do? You leave it there for the next 50 years is what you're doing. That's what's happening. We have the Tesoro proponents come to our office, and we talk to them. We're -- we're happy to talk to them. And I address them as oil barons, that's exactly what they are.

They come to us with these proposals. And -- and I said are you willing to put up a billiondollar bond to address the damages if something happens? And, well, their response is that we're not responsible for the transport. That's a whole 'nother agency. Federal railroad rules go back, you know, obviously a 100, 150 years. And so they're



living and upholding regulations that's that old on
 these rail -- rail corridors coming down the
 Columbia River.

They always built the rail corridor on the 4 5 easiest path, and so you're right next to the water 6 all the way down. And they -- and that's what they did with all of the logging railroads, all of the --7 8 now all of the coal. 16 trains a day of coal are 9 gonna be coming down the Columbia River with a 100 10 cars, 16 of them a day if this Millennium port is 11 built.

12 That's frightening. But what's more 13 frightening is that if we get to a point where we 14 are with the Dakota Access Pipeline, and you haven't 15 listened, you know. That's what I'm concerned 16 about. Let's -- let's get away from these short 17 forms and -- you know, and I ask you to help us with 18 this, with these -- these NEPA processes as an 19 advocate. So listen and act as a Trustee, an 20 advocate. 21 The Army Corps is a -- is the gatekeeper.

You hold the keys to all of these major projects and -- and I -- and I really, you know, again, I think, you know, we're -- we're looking for meaningful consultation. And I thank the Obama Administration 1 for bringing meaningful consultation to a new level. 2 Because it isn't just an email to a technical staff 3 member, it isn't just a phone call. When we have 4 major actions we need to have this face-to-face. 5 And the eye contact is most critical.

As a student I sat in front, and I had that eye contact with my professors all the time. So, I think eye contact means -- means -- is the true meaning of consultation, face-to-face.

10 We have a -- at this methanol plant there 11 is a State process that is called EFSC, and it's 12 Energy Facility Siting Committee. The Governor 13 appoints that committee. There is no tribal 14 representation on that committee. If -- if this law 15 was written 25 years ago, and EFSC -- for the 16 methanol plant they have -- they had the option to 17 raise it to a -- a review level that would be a 18 thorough review. And EFSC chose not to do that. We 19 have a final EIS in the process, I guess, that we have to deal with now, and we have no review at that 20 21 committee level.

We ask Governor Inslee now to seriously pursue legislation to bring a tribal presence to EFSC. I think that's critical. But it may be too late in some of these instances. And so, you know,

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1 look -- look beyond the treaties, and -- and be that advocate for -- for our -- under NAGPRA, under --2 3 you know, look at our Religious Freedom Act, and -and inherent rights, and -- and all of our cultural 4 5 rights, and protecting those, because we have to do 6 that with one hand tied behind our back, no treaty, and we're fighting for a future for all of the 7 8 future generations.

9 One success project that hasn't been built 10 yet that I can offer is the Columbia River Crossing is a \$3,000,000,000, maybe \$4,000,000,000 project 11 12 before it gets built. We went to the State of 13 Washington, and cautioned them as soon as that 14 discussion started, and we've been sitting at the 15 table with them for, I don't know, seven, eight 16 years. Do not build that through what they called 17 the north -- excuse me, it's the east route, which 18 would have taken it through a graveyard at Fort 19 Vancouver.

20 When the diseases hit in 1820s all of the 21 tribal folks came there for trading, but they also 22 came there to die, because that's where the 23 treatment was. The quinine or whatever was 24 available at that time. And, so, there's unmarked 25 graves, countless unmarked graves on that site.

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| 1  | So, you know, they we we can hold up                 |
|----|--|
| 2  | the example of a lot of failures in that process.    |
| 3  | And many Federal highway projects have suffered      |
| 4  | because of those failures. But I'm I we have         |
| 5  | been able to forge a partnership with WSDOT on this  |
| 6  | project, and and that that project has been          |
| 7  | held up for several years, but we will stay at the   |
| 8  | table.   |
| 9  | And and I'll be happy to join you in                 |
| 10 | any processes going forward that you see a need for  |
| 11 | me to be there, I'll been there. Thank you.          |
| 12 | MR. CONNER: Thank you, Mr. Chairman.                 |
| 13 | Chief Brainard.                                      |
| 14 | CHIEF BRAINARD: Good morning and thank               |
| 15 | you for this opportunity. I'm Chief Warren Brainard  |
| 16 | of the Coos, Lower Umpqua, Siuslaw Tribe,            |
| 17 | headquartered in Coos Bay, Oregon. And in addition   |
| 18 | to my remarks my Tribe will also submit written      |
| 19 | comments by the November deadline.                   |
| 20 | Today I'd like to discuss the Jordan Cove            |
| 21 | LNG project, a multi-billion-dollar export facility  |
| 22 | and pipeline proposed for Coos Bay, Oregon. FERC     |
| 23 | and the Army Corps have regulatory jurisdiction over |
| 24 | different components of this project, as do the      |
| 25 | State and local governments.                         |
| I  | DEPOSITION AND TRIAL                                 |

| 1  | My people have inhabited Coos Bay since              |
|----|--|
| 2  | the beginning of time, documented 12,000 years. The  |
| 3  | site proposed for the massive LNG export facility    |
| 4  | includes locations of our permanent village, ancient |
| 5  | burials, a complex system of fishing weirs, and      |
| 6  | hunting areas used to this day by our members. As    |
| 7  | Chief of the Tribe I view it as my moral obligation, |
| 8  | as well as my obligation under the Tribal            |
| 9  | Constitution to protect our cultural resources at    |
| 10 | Jordan Cove.   |

11 Ten years ago the applicant proposed they 12 construct an LNG import facility only, and promised 13 there would be little ground disturbance. A few 14 years the applicant announced a change in the plans 15 from an import to an export facility and pipeline, 16 but again assured us that there would be little 17 ground disturbance.

18 In 2015 on the eve of FERC's approval of 19 the final EIS, the applicant informed us there would 20 be massive ground disturbance activities on the site, including fiber desiccation and liquification 21 techniques that would basically encase our ancestors 22 23 in cement. And yet the applicant insists that the 24 archeological studies that were performed when 25 little ground disturbance was contemplated, are

sufficient for the extreme ground disturbance
 measures currently proposed.

3 FERC has, essentially, agreed -- agreed with, despite our protests, despite the protest of 4 5 other area tribes, and despite the protest of the 6 Oregon SHPO. For several years FERC staff had 7 refused to consult with us. They take the position 8 that since we intervened in the site certification 9 process to protect our rights under the NAGPRA and 10 NHPA, and other statutes, that any meeting with us 11 would be inappropriate ex parte communications.

12 Instead FERC instructs us to address our 13 concerns to the applicant. ACHP agrees with us that 14 FERC's ex parte rules do not trump FERC's 15 obligation, consultation. An applicant should never 16 be allowed to serve as a proxy for the Federal 17 Trustee. FERC dismissed the application this spring 18 on grounds unrelated to resource projections.

However, the applicant has sought reconsideration, claiming it has proven up the market demand, and FERC has then -- at that -- FERC has found missing in the application. FERC has issued a towing order, so it may mull over the request. Meanwhile, the applicant, confident that FERC will grant this motion and approve the project,

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continues to seek other Federal, State and local
 permits for the project.

3 We are very concerned that FERC will ultimately issue the site certification, and that 4 FERC will green light the applicant to desecrate our 5 6 ancestors, destroy our ancient village, and dredge through our ancient submerged weirs. We have joined 7 8 SHPO and other area tribes in requesting that FERC 9 substantially modify the flawed memorandum of 10 agreement that was entered into back when the --11 when an import facility was contemplated, and before 12 the applicant proposed to fiber densify sensitive 13 areas of the sight. Thus ACHP, Oregon SHPO, other 14 tribes, and other area tribes have significant 15 concern that ancient burials, village sites, and other sensitive resources will be lost through the 16 17 process, proposed ground disturbance activity.

While FERC staff shares the applicant's view that the existing archeologic is significance o sufficient to approve the project. We are very concerned that FERC is going to withdraw its dismissal and quickly approve the project based on the existing record and the recommendations in the environmental impact statement.

If FERC withdraws their dismissal order

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before making any further decision on my application, FERC must engage in meaningful, substantive consultation with our tribe concerning impacts posed by the massive ground disturbance activities now proposed by the applicant, and must otherwise address the concerns raised by our Tribe, and other area tribes, and Oregon SHPO.

8 In our fight to protect our cultural 9 resources at Jordan Cove we are blessed to have the 10 support of other area tribes, SHPO and ACHP. At the 11 same time we're saddened by FERC's refusal to honor 12 its obligation to consult with us. And we -- and we 13 are among the large group of stakeholders, including 14 ACHP, that fundamentally disagree with FERC's 15 application of its ex parte communications rules to Indian tribes. 16

We thank you for the opportunity to offer these comments today. There is so much at stake for my tribe. And we know there are many other tribes who are similarly situated. We stand in support of those tribes, and we look forward to working together to improve regulatory systems that all too often minimize tribal interests. Thank you.

24 MR. CONNER: Thank you. Thank you, Chief25 Brainard.

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Let me just note that FERC -- I didn't 1 talk about this at the outset. FERC will be 2 3 participating in our consultation session in 4 Albuquerque. So, I'll make sure that we highlight 5 your comments for them. They're not here today, but 6 7 CHIEF BRAINARD: Thank you. 8 MR. CONNER: We'll let you know. 9 Steve Vance with the Cheyenne River Sioux 10 Tribe, followed by Arlene Wheeler with the Lower 11 Elwha Klallam Tribe. 12 **MR. VANCE:** (Native language spoken.) 13 I want to first say, introduce myself, as was said 14 earlier, there is a traditional introduction of who 15 we are amongst each other as tribes, the protocol. 16 And I am of that traditional living life of -- of 17 the Lakota as we say it. I know my captain who I 18 worked for said Cheyenne River Sioux Tribe, but 19 we're Lakota. That was the name given us by -- by 20 establishing a boundary around us called the 21 reservation. But we are Lakota. And protocol is to 22 ask permission. And we're here amongst other tribes 23 of the Northwest. And before I continue I'd just 24 ask the permission of the traditional tribal people here to continue. 25

| 1 | I want to give a little history on the               |
|---|--|
| 2 | Cheyenne River. Of course, you know, I was looking   |
| 3 | at the pictures up here, and we see the white        |
| 4 | buffalo calf, you know, and it looked like a picture |
| 5 | of Sitting Bull, and earlier I was outside and I     |
| 6 | seen the ceremony grounds up here, the swedlocks.    |
| 7 | And then seeing the trees. And, you know, I felt     |
| 8 | that relationship between tribes.                    |

9 We have been involved in many of these.
10 Just a little history of what kind of brought, I
11 think brought this forward was the tribe dealing
12 with the Corps of Engineers through the Dakota
13 Access Pipeline project. We have been involved in
14 that for over two-and-a-half years. And we finally
15 feel now somebody's listening.

16 We were involved with the Keystone. We 17 were actually communicating with the Canadian Tribes because that was an international issue of crossing 18 an international boundary. But when a -- when the 19 20 Native people came down from Canada we spoke the 21 same language, and we spoke of the same issues, 22 cultural, historical. But yet that line didn't 23 allow them to come in and address the concerns, it 24 didn't allow us to go up there and address our 25 concerns.

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| 1 | So, we look at a lot of these things as a          |
|---|--|
| 2 | global issue. You know, we knew this earth was     |
| 3 | circular. And so just to let you know that, you    |
| 4 | know, I know it is labeled, you know, a Standing   |
| 5 | Rock issue, but it's a global issue. And those are |
| 6 | our concerns as a people that was instilled with   |
| 7 | caring for the land, caring for the air, and the   |
| 8 | water. What we were instilled with as a people.    |

9 And through time that has been taken away 10 from us. Other people manage the land. And we see 11 where it's at. I tried to imagine this place 12 without all these buildings, and it's hard. And, you know, in '76 I was actually -- after the 13 14 military I was living down in Anaheim working in 15 Santa Ana. And every morning my windshield would smear up from smog. So, I see -- I -- I know the 16 17 effects of air today, with aerial spraying, you know, pesticides, herbicides, it's affecting air 18 19 quality also.

And I know they had mentioned Federal Energy Regulatory Commission, you know, there's another here, the Environmental Protection Agency also needs to start getting involved in -- in these things, because everybody's talking about climate change, climate issues. And water, that's where



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| 1  | we're at right now. That is a sacred object, along               |          |
| 2  | with the air and the land. And through the process               |          |
| 3  | of what we're doing it's hard to address water under             |          |
| 4  | the sacred sites policy.   |          |
| 5  | So, I'm not an archeologist, I'm not a                           |          |
| 6  | botanist, I'm not an attorney, I'm a I was asked                 |          |
| 7  | by the Tribe to to be the Tribal Historic                        |          |
| 8  | Preservation Officer. I was also asked by the Tribe              |          |
| 9  | years ago to protect them as a law enforcement                   |          |
| 10 | officer. I have 17 years of protecting our people                |          |
| 11 | on the reservation as a police officer.                          |          |
| 12 | In '95 I was asked to go into the schools                        |          |
| 13 | and to teach our Lakota language, culture, and                   |          |
| 14 | history. I did that for nine years. So, my service               |          |
| 15 | is of the people, their culture, their history,                  |          |
| 16 | their future. One of the pictures I really like in               |          |
| 17 | here is the one around the corner, the little girl               |          |
| 18 | standing. That's why I'm here.                                   |          |
| 19 | How I deal with Federal agencies has to do                       |          |
| 20 | with the past, present and future protection,                    |          |
| 21 | preservation of cultural historical property. So,                |          |
| 22 | from here I'm going to address the panel as to the               |          |
| 23 | good, and the bad, and the ugly of consultation.                 |          |
| 24 | First of all, I'd like to thank the ACHP.                        |          |
| 25 | They are the Advisory Council on Historic                        |          |
| L  | NAFGFII 🖉 🖓 📜 (800)528-3335                                      |          |



Preservation. When things come to a stall, or 1 issues start to arise, the advisory council comes in 2 3 with advice to Federal agencies. Although North Dakota State Historic Preservation also didn't agree 4 5 with ACHP or the Corps of Engineers didn't agree with ACHP. The Tribe thanks you for supporting us 6 7 in that. This was premature, permitting that was 8 premature. So, thank you.

9 For -- as for our comments. Our Chairman 10 Harold Frazier is actually in Los Angeles right now 11 meeting with the President. And in Albuquerque he 12 will give our position paper. We shared it with 13 some of the tribes. But you're going to see me 14 again. You're going to see me in Albuquerque, 15 you're going to see me in Rapid City.

For the past six years as Tribal Historic Preservation I've been bring these same issues up. So, why the Nuclear Regulatory, Bureau of Land Management, any of these other agencies, hasn't pushed our comments up to you previously is confusing to me. Because I've been saying these same things for six years now.

23 So, hopefully, as in the position paper 24 that we have, this isn't just a listening session. 25 That we rebuild -- we rebuild the -- the structure

1 of -- of consultation completely. I have one piece 2 of paper, so I dont have a whole bunch, but we have 3 a lot of issues.

4 And I will -- again, you know, my concern 5 is extractive industries. You know, why this 6 country has talked about going to alternative 7 energy, but yet we can't influence Detroit, or the 8 auto industry, or oil, fossil fuel industries into 9 making that same commitment. If we can just put all 10 electric cars out there, get away from oil, we 11 wouldn't have such an issue. But this has an issue 12 to do with oil that -- that I think brought this to 13 a point.

There are a lot of issues and questions that I have because there is Title 16, and Title 54, when we're talking about National Historic Preservation Act. A lot of people talk about Section 106. And the processes inside of Section 106 is how you will involve tribes in discussion of -- of proposed projects.

And, like I said, my biggest issue is with extractive industries. That has to do with rare element resources, that is all the lasers, nightvision goggles, the cellphones, you know, the touch screens. It's the different things than gold. I

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1 mean I've -- I've got issues way back, too, from 2 what happened to the Black Hills. It was ours until 3 there was gold there, then they took it away. You 4 know, the risk issue was the railroad, you know, 5 crossing.

6 Those things is what brought tribes to --7 to concern of what the future is. So, the -- the 8 very first thing, the very first thing, I think all 9 agencies should look at is consequence. If we have 10 problems with consultation similar to what this is 11 here, going on with -- with all the tribes. And I -12 - and I thank all the tribes who -- who've come up 13 there and looked at what was happening to the 14 Missouri River, because that river goes all the way 15 down to the Gulf of Mexico. We didn't get involved 16 legally until it -- it -- it was an issue closer to 17 show harm. We wanted to get involved when they were 18 going to cross the Garrison. But the attorney said 19 that's too far away to show harm. It's the same 20 I think agencies should have jumped onboard river. 21 to begin with. But what is the consequence for not 22 complying to Section 106?

There is no, I guess the way you say it, monetary or -- or punishment for, let's say, the Corps or Bureau of Land Management, or any agency,

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| 1  | when they do not consult or they do not follows the              |          |
| 2  | process. It's a Federal law. The Federal law                     |          |
| 3  | should be coast-to-coast. If there is no type of                 |          |
| 4  | consequence that way, I recommend suspension of the              |          |
| 5  | agency that's dealing with it.                                   |          |
| 6  | FERC will be at Albuquerque, because we're                       |          |
| 7  | talking about an energy source that's being moved.               |          |
| 8  | And when one agency does not consult properly I                  |          |
| 9  | think as as multiple agencies, the Bureau of                     |          |
| 10 | Land Management mostly will will take the lead,                  |          |
| 11 | and and multiple agencies, but this has to do                    |          |
| 12 | with the Corps of Engineers, that also has to do                 |          |
| 13 | with the fish and wildlife services. And the Corps               |          |
| 14 | actually mentioned that the Bureau of Indian Affairs             |          |
| 15 | was actually involved. This was last year,                       |          |
| 16 | February, down in the area of Nebraska when we met.              |          |
| 17 | That's three agencies.   |          |
| 18 | I said EPA and all these other ones should                       |          |
| 19 | have been in. So, I think there should have been a               |          |
| 20 | lead agency here who would follow what they call                 |          |
| 21 | meaningful consultation, face-to-face, government-               |          |
| 22 | to-government, with the interests of tribes in the               |          |
| 23 | mind. None of those things happened in this                      |          |
| 24 | project.   |          |
| 25 | So, I think further on down the line, when                       |          |

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you have failure in consultation, you should suspend
 that agency and put in one who will look at things
 through the wider area. I know we have regions set
 up, but we didn't have that.

5 When we're talking about where our 6 ancestors are buried, as -- as Crazy Horse said, "My 7 land is where my people are buried". And that's all 8 over this continent. So, we have issues with human 9 remains, where they are being tore up, destroyed, 10 out in the black market.

I agree with all of the people who have come up here and spoke earlier. I heard Appendix C brought up. I have totally disagreed with Appendix C from the get-go. One or the other, consultation under Section 106 or Appendix C. We need to decide how we're going to consult.

17 Another one, as I said the good, the bad, 18 and the ugly. Nuclear Regulatory Commission with 19 their process of using clean water, aquifer water 20 table, for their process of extracting uranium, and 21 then turn around and disposing of that treated -- or 22 that water is actual deep well injection into the 23 aquifers, because EPA deems aquifers as non-24 drinkable. This isn't just the water on the top of 25 the rivers, the lakes, the oceans, it's also what's

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1 underneath.

Environmental assessment versus 2 3 environmental impact statement. A lot of those 4 agencies will utilize findings of no significant 5 impact to not do the -- a full EIS. Or they will 6 use categorical exclusions, know as CATEX to not do 7 a full EIS, which we asked for early on -- on on 8 this project. I'll refer to this one because I 9 think this is kind of what brought me to -- I also 10 agree with the nationwide EA as not being an 11 effective document in addressing concerns. We -- we 12 presently disagree with the Corps' nationwide EA 13 that's supposed to be coming out here in 2017. 14 When -- when we're discussing these 15 things, and there's complications, and we lean to 16 advisory council to intervene and to put corrective 17 measures back on Federal agencies. As I said 18 earlier, North Dakota State Historic Preservation 19 office didn't listen to ACHP, nor did the Corps. 20 They -- they -- they said they're going to move on. 21 How much does ACHP's voice mean in consultation? 22 So, if agencies aren't listening to their own 23 created advice, I think the tribes should sit down 24 and created their own advisory council. 25 One of the concerns is the sacred sites,

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places and objects needs to, as I said earlier, 1 needs to include land, air and water, especially 2 3 today. As all of these things, these resources, are starting to deplete and become less and less ways to 4 5 stay healthy. You know, when we're talking about 6 how far, you know, where -- where -- where did this 7 begin. You know, we could go way, way back. But 8 one of the things that is still utilized by the extractive industry is the 1872 Mining Act. I think 9 10 that also needs to be updated, along with 11 everything.

12 So, I'm not looking at just one thing that has been a problem, but this has been cumulative 13 14 things, as you say, cumulative effects. All these 15 little issues brought it to where we're at today, as 16 to what are the concerns. There are a lot of 17 concerns. In Tribal resolution, Nuclear Regulatory 18 Commission back when they were in Nebraska talking 19 about the Crawford mining project, Cheyenne River 20 Sioux Tribe submitted a resolution opposing any 21 renewal, expansions or new permits for uranium 22 mining within Treaty territory. And they moved on. 23 They said okay. They accepted the resolution. And 24 then they moved on. And there are probably nine 25 other proposed uranium projects on the western side

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1 of the Black Hills.

So, what does "no" mean when a Tribe submits a reservation that says no action alternatives, what does that mean? That needs to be considered. We said no. No crossing the river. And yet here we have people up there in a peaceful mode praying, being confronted by weapons, and dogs, and, you know, military-type, you know, vehicles.

9 The -- the problem with Federal agencies I 10 think is -- is state-by-state also, because you have 11 NITRO is good. I think it needs to be beefed up in 12 -- because we have -- when we go from one state to another state in dealing with native human remains 13 it is different, because the State has a burial 14 15 We're already preparing in Iowa for the code. 16 site's cultural resources that's going to be 17 affected by this project. And that, again, brings 18 up the issue of Native remains.

19 North Dakota has the centennial burial 20 code. South Dakota has a State burial code. Iowa 21 has a different one. Iowa has a little bit better 22 When we're talking about Native remains in -one. 23 in Federal issues, Federal projects, Federal-led 24 projects, we should be looking at the whole country 25 equal when we're having to ask for our remains back.

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The first thing we said leave them where 1 2 they are. Avoidance. But we have to, for some 3 reason, move them. And that's sad. So I think, there again, if we're going to deal with Native 4 5 human remains it should be across the United States 6 the same way, instead of having to turn them over 7 and/or we have no access because it's on private 8 property.

9 Executive Orders versus a congressional 10 Now, you, as agencies, are going to have a act. 11 different tune to march to here pretty soon. You're 12 going to be changing a President. Now, what if that President comes in with a new Executive Order. 13 Ιt 14 changes everything we're doing here. So, I think 15 they need to be stronger law than just Executive 16 Orders by a President who will be there maybe four 17 years, or maybe pass away and then someone else 18 steps in. These issues are going to continue on for 19 the next generation.

The other thing is I know there is a lot of times when we have problems, let's say, on tribal jurisdiction areas where we have asked for comanagement or management of those resources. So, I think this needs to go further on. I think there's going to be more requests from tribes to -- to

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manage those resources that aren't being managed
 appropriately by agencies.

3 As I said earlier, EPA on aquifers. They deem underground water as non-drinkable. So, EPA 4 allowed uranium mining under aquifer exemption. 5 Now, when this water on top of the ground is 6 7 polluted, diminished, we have to have another source 8 to go to. We can't to go mars or we can't to go 9 another planet looking for water. It's right here. 10 In 1976, as I said, when I lived down in Anaheim, 11 water was on the menu for ten cents because of the 12 water shortages down there. You know, so if we're 13 going to be building 20, 30-inch pipelines we should 14 be pumping water down to people who don't have it. 15 Or EPA I think needs to be totally involved in all 16 of these extractive industry issues.

17 Funding. It's really hard. Some of you 18 have probably seen me zipping out of the room, 19 coming back in. I mean if they find human remains at 20 home, I'm gone. If I have to thumb it down the 21 road, I'm going to get back there and deal with 22 those issues. But that's me as the Tribal Historic 23 Preservation Officer. I have to deal with many, 24 many, many different issues. And the funds just aren't there. 25

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| 1  | We're out here on our own dime. There's              |
|----|--|
| 2  | nothing here that says that's going to reimburse my  |
| 3  | fund, what what very little I have to operate        |
| 4  | under. I'm trying to manage 3,000,000 acres of       |
| 5  | reservation land, let alone Treaty territory, let    |
| 6  | alone go to D.C. and meet with people who are        |
| 7  | decision makers like you, when we have said these    |
| 8  | things over and over and over to your your           |
| 9  | regional directors, your your tribal liaisons,       |
| 10 | your when we go to meetings, we go into meetings     |
| 11 | like how I am right here. I don't have an attorney   |
| 12 | with me. I don't have a Tribal liaison with me.      |
| 13 | I'm in here trying to address the history and the    |
| 14 | the future of our existence on this planet. But      |
| 15 | that's your interest, too, as some of the other      |
| 16 | tribes. When we're praying, as they say praying,     |
| 17 | we're saying all our relatives, plants, animals,     |
| 18 | two-legged, four-legged, winged, the ones in the     |
| 19 | water, your children, my children, their future, our |
| 20 | future.  |
| 21 | The National Park Service has come out               |
| 22 | with a climate change response strategy. One of the  |
| 23 | emails I just got here was, again, you have several  |
| 24 | Federal agencies who are addressing these issues.    |

25 Not everybody, only specific ones are saying, hey,



1 there's something wrong here.

| 2  | Regional agencies versus Treaty territory.           |
|----|--|
| 3  | When we're dealing with Region 8 EPA, which is out   |
| 4  | of Denver, but then there is a mine that separates   |
| 5  | that region from another region, but the ancestorial |
| 6  | territory still cross into other regions, these      |
| 7  | regional area these area managers aren't telling     |
| 8  | the concerns to the next region, or the next state,  |
| 9  | or the next area. It's, oh, you got to meet with     |
| 10 | that another BLM. Both in 38 versus 36,              |
| 11 | misinterpretations between traditional cultural      |
| 12 | properties.  |
| 13 | Landscapes. This is the thing now we're              |
| 14 | looking at We're looking at where that sun comes     |

14 looking at. We're looking at where that sun comes 15 up, and when you have all these winter winds they're 16 blocking that and -- and significant ceremonial, 17 spiritual areas, that's a concern. But people use 18 the two different interpretations to -- to get 19 around traditional cultural properties.

So, again, like I said, you know, there's -- there's a lot of things I've been taking note of. I could go on and on and on of -- of how things -but if you have something that's failing, you have a structure that's failing, based on its foundation, you rebuild. You just don't stack more Executive



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| 1  | Orders or or policies or regulations on top of                   |          |
| 2  | what's at the bottom of the failures.                            |          |
| 3  | So, I think for Federal agencies, we need                        |          |
| 4  | to go back to the very foundation of what historic               |          |
| 5  | preservation really means for future protection,                 |          |
| 6  | preservation of cultural and historical properties,              |          |
| 7  | and Tribal involvement.  |          |
| 8  | (Native language spoken.)  |          |
| 9  | Those you have listened to me, I thank you. And I                |          |
| 10 | thank you for your time.   |          |
| 11 | MR. CONNER: Thank you, Mr. Vance.                                |          |
| 12 | We'll have Arlene Wheeler with the Lower                         |          |
| 13 | Elwha Klallam Tribe.   |          |
| 14 | MS. WHEELER: Good morning. My name is                            |          |
| 15 | Arlene Wheeler, and I'm with the Lower Elwha Klallam             |          |
| 16 | Tribe, and I'm here representing my leadership.                  |          |
| 17 | Frances Charles, our Tribal Chair, could not be here             |          |
| 18 | today. So, I'm representing her, my people, my                   |          |
| 19 | ancestors. And I just want to thank you for                      |          |
| 20 | clarifying the listening session that you spoke                  |          |
| 21 | about earlier. To us this is not a government-to-                |          |
| 22 | government consultation.   |          |
| 23 | And I would just like to share that last                         |          |
| 24 | week I was at an infrastructure conference through               |          |
| 25 | Washington Cities, and they were holding two classes             |          |
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| 1  | and one was on and it was by the DAHP, the                       |         |
| 2  | Department of Archeology & Historic Preservation.                |         |
| 3  | And so they would one was on the cultural                        |         |
| 4  | resources, intercultural resources, and the other                |         |
| 5  | one was on Section 106.  |         |
| 6  | And so I just wanted to find out, you                            |         |
| 7  | know, from their point of view how they would                    |         |
| 8  | present the these two issues. And I also wanted                  |         |
| 9  | to to, you know, talk about the polluting of the                 |         |
| 10 | waters, and the air and how our resources are being              |         |
| 11 | killed, and the desecration of sacred sites. And                 |         |
| 12 | how this impacts our future generations.                         |         |
| 13 | When they were talking about Section 106                         |         |
| 14 | it was reported that there are two cases of human                |         |
| 15 | remains per week, and there has to be an inadvertent             |         |
| 16 | discovery plan that works, that works for all of us.             |         |
| 17 | Because I'd like to share a case that happened with              |         |
| 18 | us back in 2003 when our tribe was our Tse-Whit-                 |         |
| 19 | Zen village site was heavily impacted by                         |         |
| 20 | construction of the graving dock through the                     |         |
| 21 | Washington State Department of Transportation.                   |         |
| 22 | And this happened in the Port Angeles                            |         |
| 23 | Harbor. You know, this was a project that was                    |         |
| 24 | ongoing from August of 2003 to December of 2004 when             |         |
| 25 | the project was finally ceased after there were over             |         |
| 1  | NAFGFII 🖉 🖓 (800)528-3335  |         |

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64,000 artifacts, or what they call artifacts,
 they're belongings of our ancestors, were found and
 335 human remains were recovered at the village
 site.

5 To us this -- this project had -- there 6 was no protection, there was no way to stop this 7 project through Section 106. And we just want to 8 make sure that we can -- that this doesn't happen to 9 anybody. Consultation, I think, was part of the 10 huge problem in the beginning, because phone calls, 11 Dear Tribal Leadership letters, or faxes do not 12 constitute consultation.

13 And in this project that's what happened. 14 There was a fax that went out to another tribe. And 15 it didn't even make it to Elwha. And that's kind of 16 what they were basing their consultation on. They 17 sent out the letter and was hoping that it would 18 work. Well, it -- it didn't. And this was a huge 19 project. And we just don't -- we -- we don't want 20 it to happen to any other -- any other tribe or any 21 other nation, not just in our area but in the whole 22 nation, in the whole United States.

Consultation must be early, timely and ongoing. And in order for a change to happen we must strengthen that. And it was a huge project. And it



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| 1  | was and and it was very bittersweet. There                       |      |
| 2  | were many other issues that happened. For instance,              |      |
| 3  | the the APE, the Area of Potential Effect.                       |      |
| 4  | That was kind of a big issue, because our APE was                |      |
| 5  | way different than WSDOT's APE. And that really                  |      |
| 6  | took a a lot of effect in how the project moved                  |      |
| 7  | forward was because of because of the State                      |      |
| 8  | wanting to cement over our ancestors, and we didn't              |      |
| 9  | want that to happen. We weren't going to allow that              |      |
| 10 | to happen. And, so, defining the APE is huge.                    |      |
| 11 | There were a lot of things that that                             |      |
| 12 | happened out on the site that we just had no help                |      |
| 13 | from through Section 106. And I just think that                  |      |
| 14 | that being able to strengthen the way that this can              |      |
| 15 | protect situations like this I don't know what                   |      |
| 16 | happened.  |      |
| 17 | MR. CONNER: There's a problem with your                          |      |
| 18 | mike.  |      |
| 19 | (Whereupon, the Ms. Wheeler's mike was                           |      |
| 20 | changed.)  |      |
| 21 | MS. WHEELER: But anyway we just we                               |      |
| 22 | just don't want this to happen to any other nation.              |      |
| 23 | And so, we're in agreement with the Appendix C must              |      |
| 24 | be repealed. And consultation must be early, timely              |      |
| 25 | and ongoing, and that change must happen in order to             |      |
| I  |  |      |

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| 1  | prevent situations, litigation situations, like what             |          |
| 2  | we ended up in with the State of Washington and the              |          |
| 3  | Department of Transportation, which then ended up                |          |
| 4  | with Federal Highways. And, so, thank you for                    |          |
| 5  | for listening.   |          |
| 6  | MR. CONNER: Thank you, Ms. Wheeler.                              |          |
| 7  | Chairman Cladoosby in his capacity as the                        |          |
| 8  | Chair of the Swinomish Tribe.                                    |          |
| 9  | MR. FORSMAN: Before he jumps in, I'm                             |          |
| 10 | going to have to excuse myself. A tribal council                 |          |
| 11 | retreat. They are the ones that make the payroll.                |          |
| 12 | So, I'd just like to thank everybody for your                    |          |
| 13 | testimony, and I apologize for having to leave                   |          |
| 14 | early. And no offense, President Cladoosby                       |          |
| 15 | Chairman Cladoosby. No right. Okay. Well, I'm                    |          |
| 16 | going to pay for this later. But thank you.                      |          |
| 17 | MR. ROBERTS: Thank you, Chairman.                                |          |
| 18 | MR. CONNER: Thank you, Chairman Forsman.                         |          |
| 19 | CHAIRMAN CLADOOSBY: I just want to thank                         |          |
| 20 | our Trustee for being here with us today.                        |          |
| 21 | I'm going to be real quick. I'm going to                         |          |
| 22 | do some bookends here in our relationship with the               |          |
| 23 | Corps of Engineers. Electronically and and,                      |          |
| 24 | once again, thank you. My name is Brian Cladoosby,               |          |
| 25 | I'm the Chairman of the Swinomish Tribe, for the                 |          |
|    | DEPOSITION AND TRIAL   |          |

record. And many of us Tribal Leaders here wear
 multiple hats. In my case it just happens to be
 cedar. Okay. I'll keep my day job.

But I want to -- in 1894 we started our 4 5 relationship with the Corps of Engineers. And I'll 6 be happy to share these letters with you. In 1894 the Corps was dredging the Swinomish Channel, which 7 8 the Swinomish Tribal members had used since time in 9 memorial to harvest salmon from. They had salmon in 10 that slough 365 days out of the year. In January 11 the steelhead were there. In March the spring kings 12 would come, then the summer kings would come, then 13 the fall kings would come. In August the pinks 14 would come every two years. In September the coho 15 would come. In October, November, December the chum 16 would come, then the steelhead would come back.

17 And they had -- they didn't have to go anyplace, but in their front yard. And the story 18 19 was the kids would ask mom what's for dinner 20 tonight? Salmon. They'd say, yeah, hooray. The 21 next day they'd say, mom, what's for dinner tonight? 22 Yeah, hooray. That was our life since time Salmon. 23 in memorial.

In 1894 the Corps seen it fit to dredge that channel to make it navigable. But they had to

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do some of those dredge spoils, so they put them on 1 our reservation without our approval, without us 2 3 saying okay. No consultation. In fact, the person that was in charge for the Corps of Engineers on 4 5 this project, his name was actually Mr. Savage. Mr. 6 Savage, he worked for the Corps. And as he was 7 destroying fish weirs and fish traps that had been 8 there since time in memorial, the tribal members 9 were objecting.

10 And one of the Tribal members, Mr. Knight, 11 Tandy Knight referenced in this letter that I will 12 share with you in my submittals, Mr. Knight says 13 I've got a Treaty right. You cannot destroy what 14 I've had and what my ancestors have had since time 15 in memorial. And Mr. Savage wrote to the Portland 16 Corps, the lieutenant was in charge, and his name 17 was Lieutenant Shunk. I thought that H was a K, so 18 I thought I was going to be here to say that 19 Lieutenant Skunk and Mr. Savage were our Trustees at 20 the time. But my staff says, no, that's an H, it's 21 Shunk.

And so Mr. Savage writes a letter, I have it right here electronically, 1894 he says there is a half-breed here at Swinomish, his name is Tandy Knight, he says he has a Treaty right to hunt and

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1 fish whenever he wants to. And in that letter he 2 says to his commander, he says you need to do 3 whatever you can to get rid of this Treaty right. 4 It's right there in black and white. And that's how 5 we started our relationship with the Corps of 6 Engineers.

7 Sadly enough, his fish traps and fish 8 weirs were destroyed. Mr. Savage goes on to say 9 that these dredged spoils will make great farmland 10 for when we turn these Indians into farmers, or if 11 they cannot become farmers we can lease it to the 12 whites. That's how we started our relationship with 13 the Corps in 1894.

14 Now, I want to fast forward to what's 15 happening at Swinomish today, current, real-time. 16 The Skagit River is the only river in the lower 48 17 that still has every species of wild salmon still 18 spawning in its tributaries. Sad commentary for the lower 48. One of our local landowners decided that 19 20 he wanted to cut a channel off the Skagit in order 21 to store his boats without any permits; no State 22 permits, no Federal permits, no permission from the 23 Corps, nobody. He just wanted to take a dike and 24 just cut right through it so he could have a place 25 to park his boat.

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| 1   | So, he cut down trees illegally, he                |
|-----|--|
| 2   | excavated a channel. And this is one of our most   |
| 3   | productive areas. And just recently my family had  |
| 4   | four generations, my great my my grandson's        |
| 5   | great-grandfather was on the river, my dad, I was  |
| 6   | there, my grandson, we had four generations there. |
| 7   | And we took a picture to memorialize that. And I   |
| 8   | said to my dad we have four generations on this    |
| 9   | river. And my four-year-old grandson looks at us   |
| 10  | and says I'm a generation. It was priceless. It    |
| 11  | was priceless.                                     |
| 12  | So, we were just there a few weeks ago.            |
| 13  | And when we heard about the expansive repair       |
| 14  | proposed by the local dike district we funded an   |
| 15  |  |
| ± 0 | analysis that showed the proposed fix was not a    |
| 16  |  |
|     | analysis that showed the proposed fix was not a    |

19 Corps, our Trustee, despite all the evidence that we

20 provided, and despite our request for real

21 consultation, concluded with the local dike

22 district, and not the Tribe, that the proposed work 23 was only a repair to the prior condition and that,

24 therefore, no permit was required.

25

We objected, but we were ignored. That's



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not real consultation. That's not our Trustee 1 2 looking out for our best interest. That's not a 3 government engaging another government in mutual 4 respect with a sincere desire to understand and 5 resolve our issues. And it's just one of the 6 thousands of examples that every tribe could tell you and, hopefully, that you'll hear across the 7 8 nation, that is playing out today in real-time.

9 Now, here's how it should have played out. 10 The Corps should have reached out to us once a 11 project with a potential to impact our fisheries was identified. We should have worked together 12 13 collaboratively to understand the problem and to 14 identify potential solutions. Only after we had 15 reached agreement on a course of action moving 16 forward should the Corps have engaged non-17 governmental actors, including the private dike 18 district that was involved. Now, that's what real 19 consultation looks like.

Now, here's one thing that frustrates me. When we engage in this conversation we frequently hear that Federal agencies say that they have to defer to Federal law or are required to act according to Federal law, even to the detriment of our Treaties. The last time any of us in here read

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| 1  | the Constitution it says our Treaties are the        |
|----|--|
| 2  | supreme law of the land. That's not ambiguous.       |
| 3  | As our Trustees there is no law that is              |
| 4  | higher for you than our Treaties; no Federal         |
| 5  | statutes, no Executive Order, no rule or regulation. |
| 6  | Your obligations to tribal governments to protect    |
| 7  | our Treaty rights, our resources, our sacred place,  |
| 8  | and our interests must come first. That's a tall     |
| 9  | order, but I'm confident that you are all up to the  |
| 10 | task.  |
| 11 | And in closing I just learned this morning           |
| 12 | that a coalition of mayors from Los Angeles, our     |
| 13 | very own Seattle where we're here, Madison, Salt     |
| 14 | Lake City, there was six mayors that sent your boss, |
| 15 | the President, a letter asking him to stop DAPL.     |
| 16 | Loud statement. And we thank these mayors for doing  |
| 17 | that on behalf of Indian Country, and I'm very glad  |
| 18 | that our very own mayor here in Seattle made that    |
| 19 | step.  |
| 20 | So, once again, I will be sharing these              |
| 21 | letters so it's you guys have this history, the      |
| 22 | same history that we have, that I'm just not making  |
| 23 | this up. And that it's a bookend from 1894 to 2016,  |
| 24 | where we're still seeing the same thing happening in |

25 our homelands. Thank you.

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| 1  | MR. CONNER: That you, Mr. Chairman.                  |
|----|--|
| 2  | Our next speaker so, let me just do a                |
| 3  | little time analysis here. Our next speaker is Jason |
| 4  | Camp with the United Auburn Indian Community. I      |
| 5  | will just note, remind folks, Assistant Secretary    |
| 6  | Roberts and myself have to leave close to 12:30.     |
| 7  | So, I will turn it over to the General when we do    |
| 8  | have to leave. After Mr. Camp speaks I will try and  |
| 9  | just do a couple wrap-up comments from my            |
| 10 | perspective and then we'll leave when we need to.    |
| 11 | But we've got overall four more speakers on our      |
| 12 | agenda.  |
| 13 | MR. CAMP: I wasn't going to take long                |
| 14 | anyways. Well, just enough time to read this.        |
| 15 | MR. CONNER: Well, thank you, Mr. Camp.               |
| 16 | MR. CAMP: Well, thank you guys in the                |
| 17 | Administration and the local Tribe for hosting us,   |
| 18 | and the rest of you, brothers and sisters, thank     |
| 19 | you.   |
| 20 | My name is Jason Camp. I'm the Tribe                 |
| 21 | treasurer for the United Auburn Indian Community in  |
| 22 | Auburn, California. I'm here with Danny Rey and      |
| 23 | Matt Moore. Danny and myself and Matt Matt is the    |
| 24 | current TIPO. I used to be a TIPO before I became    |
| 25 | Tribal council and Danny was setting for for me.     |
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| 1  | So, I'm an Nisenan Indian, as well as               |
|----|---|
| 2  | these guys. Sorry, I got a little lost here. Got    |
| 3  | ahead of myself. Our social lands are in Northern   |
| 4  | California, on our historic reservation in Auburn,  |
| 5  | California. We've had some bad experience through   |
| 6  | the consultation process with Federal agencies.     |
| 7  | Some agencies don't really consult with us at all,  |
| 8  | and others do the minimum legally required,         |
| 9  | routinely ignoring issues that are important to us. |
| 10 | As a result of these experiences we believe it's    |
| 11 | important for the Tribe to have signatory authority |
| 12 | on all Section 106 agreements where historic        |
| 13 | properties and Tribal cultural Tribal cultural      |
| 14 | properties may be adversely affected, communication |
| 15 | is required.  |
| 16 | We need this authority to protect our               |
| 17 | heritage, our history, and our burial sites. We've  |
| 18 | had trouble with the Federal Energy and Regulatory  |
| 19 | Commission during the hydroelectric re-licensing    |
| 20 | process, and the Bureau of Reclamation on the       |
| 21 | Section 110 responsibilities. But one particular    |
| 22 | source of frustration has been working working      |
| 23 | with us is the U.S. Army Corps of Engineers, under  |
| 24 | Section 408 permitting process, which applies to    |

25 levee improvements.

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| 1  | Many of our historic habitation sites were           |
|----|--|
| 2  | along waterways in this area, levees routinely go    |
| 3  | through these, near our historic sites. For          |
| 4  | example, the United or the Army Corps of             |
| 5  | Engineers was the lead review agency for the Feather |
| 6  | River West Levee Project in Sutter County. The       |
| 7  | project went through a comprehensive environmental   |
| 8  | review under NEPA and CEQA, the CEQA is our          |
| 9  | California Environmental Quality Act, with no        |
| 10 | significant finding of adverse effects. That's what  |
| 11 | they stated.   |
| 12 | We tried to share with them the knowledge            |

of the area, which suggested a number of important 13 sites would be impacted, but neither Army Corps nor 14 15 the local agency would listen to us. The Army Corps 16 approved four-way permits that totally allowed the 17 Sutter Butte Flood Control Agency to bulldoze numerous burial sites that we had identified, 18 19 impacting hundreds of our ancestors who were buried 20 in the path of construction.

We believe that if we had been allowed to be a signatory on the programmatic agreement we would have been better able to participate in the process, and protect the sites that were so important to us. Somebody could see the opposed

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1 signatory authority, because Tribe -- they figured 2 the Tribe's terminated that, the agreement to stop 3 the project. But we support, you know, any kind of 4 writing that would, you know, prevent unilateral 5 termination of that agreement.

6 So, we also believe the scope of the 7 Section 106 consultation needs to be expanded to 8 include the topic of long-term project operations, 9 maintenance, using levees as an example, where 10 there's a lot of ground disturbance work, and it 11 occurs after the project's completed, the impacts of 12 human remains and cultural items that are considered an O&M work. 13

14 We have attempted to negotiate with the 15 lead Federal agencies over the right to access 16 reburial areas, and to monitor ground-disturbing O&M 17 work, but have been told that such conversations are 18 not appropriate for the Section 106 consultation. 19 This allows the sites to be damaged repeatedly over 20 the time, without our ability to protect them or liability for those responsible for destroying those 21 22 sites.

We have -- we believe that permitting agencies should be able to impose obligations on project proponents during subsequent O&M work. And

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that this topic should be a part of Section 106
 consultation process.

3 Next, we continue to be frustrated by the process for identifying and acknowledging sites that 4 5 are significant to tribes. The process continues to be driven by archeologists and their values, rather 6 7 than the tribes and their concerns. We are 8 constantly being told by archeologists that places, 9 objects that are sacred or important to us are not 10 within the 106 process. They figure identifying, 11 acknowledging these places, and digging these items 12 allows them to be damaged and destroyed without even a need for identification. 13

For -- for the consultation process to really work it must be respect -- it must respect Tribal -- Tribal views on identification, and significance of areas that are needed for protection of these sites that are identified.

Finally, there needs to be clear guidance for the lead Federal agencies regarding the confidentiality of information provided by the tribes, and off Tribal lands. And confidential reports that are generated by private -- projects prior to our sacred sites being listed on, and determined eligible for the National Register of



1 Historic Places.

2 While section 304 of the National Historic 3 Preservation Act provides a framework for protecting confidentiality, in practice many agencies seem 4 5 reluctant to follow the framework. And from --6 sorry. Information we provide is released to other 7 agencies and sometimes other tribes, who have no 8 right to the information. When the topographies and 9 other forms of mitigation reports are prepared we 10 are told that our information cannot be included in 11 the reports, unless it can be distributed to those 12 same entities. We are forced to either forego 13 receiving the benefit of mitigation measure, or 14 allow our confidential information to be shared with 15 those who should have no access to it, mostly 16 reservation shopping people. 17 Clarifying the ability to consult with

18 agencies for protection of sensitive Tribal 19 information it would help the consultation process 20 be more effective and useful for us and other tribes 21 throughout the country. Tribes are -- are mostly 22 the same, but we're not all the same. We have our 23 unique ways of -- you know, one might be -- might be 24 -- you know, tribe might be different than another; 25 their regalia, their -- their traditions that, you



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| 1  | know, their families are different sometimes.                    |          |
| 2  | So, I I just also want to make just                              |          |
| 3  | before I go, consult early with tribes, involve                  |          |
| 4  | tribes in the planning process, listen and act on                |          |
| 5  | tribal concerns, offer up solutions that that                    |          |
| 6  | includes those tribal concerns. Know your know                   |          |
| 7  | your projects better, and know the effects those                 |          |
| 8  | projects are going to have, and respect tribes with              |          |
| 9  | the ability to represent themselves with you,                    |          |
| 10 | together. So, thank you.   |          |
| 11 | MR. CONNER: Thank you, Mr. Camp.                                 |          |
| 12 | Our next speaker is Lisa Anderson with the                       |          |
| 13 | Puyallup Tribe.  |          |
| 14 | MS. ANDERSON: Good morning. My name is                           |          |
| 15 | Lisa Anderson. I'm the environmental attorney for                |          |
| 16 | the Puyallup and I'm honored and, frankly, humbled               |          |
| 17 | to be asked to speak on behalf of Tribal leadership              |          |
| 18 | today on issues regarding consultation, in our                   |          |
| 19 | particular project, and some specific examples,                  |          |
| 20 | which is just a piece of today's story for the                   |          |
| 21 | Puyallup Tribe. And we'll be submitting additional               |          |
| 22 | comments with the rest of the story and more                     |          |
| 23 | historical information.  |          |
| 24 | The particular project that we're dealing                        |          |
| 25 | with today down in the Tacoma area is an LNG plant               |          |



1 that is being sited within the Port of Tacoma, and 2 it sits on the reservation boundary for the Puyallup 3 Tribe. It is being proposed by Puget Sound Energy 4 and the Port of Tacoma themselves.

5 The project was actually initiated in 6 It is primarily to serve TOTE Marine ships 2012. 7 that travel from the Port of Tacoma to Alaska; two 8 ships per week requiring 2,000,000 gallons of LNG. The approval for this pilot project came from EPA in 9 10 2012. The Tribe didn't learn about this project 11 until the applicants sent a very superficial letter 12 in 2014. Two years EPA did not consult with the 13 Tribe.

It was reasonably foreseeable that this facility would be sited within the Port of Tacoma; however, even if it wasn't it would have been sited in the Northwest. TOTE goes from the Northwest to Alaska. They were seeking to supply their ships from here. If it wasn't the Puyallup Tribe it would have been another Northwest tribe.

21 When the LNG plant was originally sited 22 within the Port of Tacoma it's been sited on Port 23 land which, again, sits on the reservation boundary, 24 it's within a mile of schools, it's within a mile of 25 Tribal member residences, it's also within just a



couple miles of tens of thousands of City of Tacoma
 residences.

3 The EIS process was started by the applicant, and applications went into Federal, local 4 5 and State agencies. The Tribe was notified merely 6 through public notice mailings from either local 7 agencies, the Corps of Engineers and all the State 8 agencies. When the Corps of Engineers began its 9 permitting process there were two permits being 10 considered at the time. It was Section 404 of the 11 Clean Water Act and Section 10 of the Rivers and 12 Harbors Act. 13 The project has changed significantly

14 since the first applications; however, at the
15 beginning they were looking at doing just a letter
16 of permission, and also a nationwide permit for this
17 project. This project will require work in
18 contaminated waterways that are impacting fish, and
19 the Tribe's cultural heritage and cultural
20 fisheries.

After the public notice came out the Tribe did consult on a technical basis -- again difference between consultation. Consultation with Tribal leadership is not consultation between scientists at the agency level. On a technical basis the Tribe

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started to work with the technical staff of the Army
 Corps of Engineers, and requested information for
 the application.

The applicant had given a limited amount of information to the Tribe, but we wanted to see what the Army Corps of Engineers was looking at in its permitting decision. Technical people between the Agency and the Tribe agreed that they would exchange information before a meeting, yet that exchange never happened.

We waited six weeks for a meeting, and met with technical people from the Army Corps of Engineers, and were told that the file would be brought to the meeting so that we could see what we wanted to look at and copy it. We arrived at the meeting six weeks later and were told make a FOIA request. They did not bring a file with them.

18 So, we had waited six weeks into the 19 permitting process to get no information, to be told 20 to make a FOIA request. We made that FOIA request 21 that day. When we made -- finished the FOIA request 22 we waited the maximum amount of time for a response. 23 When we received our response out of 107 pages we 24 received roughly 10, everything else was withheld on 25 deliberative process.

| 1  | We have discussed this with the Corps of             |
|----|--|
| 2  | Engineers multiple times, and been told that that's  |
| 3  | their only option is to make tribes go through the   |
| 4  | FOIA process to protect themselves; however, they    |
| 5  | are skipping the important process of meaningful and |
| 6  | knowledgeable consultation. There is no way our      |
| 7  | technical staff can inform our Tribal leadership so  |
| 8  | that there can be reached informed consent.          |
| 9  | Consent is up to leadership; information             |
| 10 | is our job. Information is our job to get it to our  |

11 Tribal council so they can make some sort of 12 decision. Without that information we can't do our 13 jobs, and they can't give you informed consent and, 14 therefore, you are also not doing your jobs.

15 We can't come to that agreement. If we don't have that information and it's consistently 16 17 withheld we are never going to reach informed 18 consents and meet that obligation for consultation. 19 This is just a simple example. There are, of 20 course, many examples across the country for this 21 Tribe, for tribes in the Northwest and across the 22 nation.

23 When the permit was eventually issued we 24 had requested a copy of the permit, the actual 25 permit, that has been issued by the Army Corps of

1 Engineers. It was issued on September 27th. Ιt wasn't until the week later that we were told make a 2 3 FOIA request to get the permit. We couldn't even 4 see exactly what the full decision, what the 5 memorandum of decision was from the Army Corps of 6 Engineers in order to assess what had been done and 7 what our next steps were if we didn't agree with 8 that permit decision.

9 So, we made the FOIA request. On my way 10 where here driving, and I shouldn't admit this, I 11 opened up my email at a stop light, and the FOIA 12 request was answered today. I do not know how many 13 documents or how many pages we have received, but 14 they did answer the FOIA request today. So, the 15 Tribe will -- will evaluate that at some point.

So, looking at our experience on the LNG plant, meaningful consultation is not occurring. This has been a consistent message, not just from the people here today, I mean it's -- it's been going back decades. The EPA, obviously, also dropped the ball, no consultation whatsoever.

The Tribe is forced into a position at this point of consulting with the Federal Government without information, trying to make some sort of decisions as to how to proceed, protect its members,

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| 1  | both their health, the environment, cultural         |
|----|--|
| 2  | resources, as well as protect their Treaty rights.   |
| 3  | And then at the same time we are chasing             |
| 4  | every other permit for every other jurisdiction.     |
| 5  | And this is what somebody was saying about death by  |
| 6  | a thousand cuts. So, while the Army Corps is         |
| 7  | proceeding, at the same time they've gotten an EIS   |
| 8  | from the local Government, they've gotten a          |
| 9  | shorelines permit, they've gotten a 401              |
| 10 | certification from the State and, they've gotten a   |
| 11 | Coastal Zone Management Act certification from the   |
| 12 | State.   |
| 13 | So, you're asking tribes, rather than sit            |
| 14 | as a partner with expertise, frankly, on the system  |
| 15 | that no Federal agency has to give you the           |
| 16 | information for Federal Government to make their     |
| 17 | decisions, to sit there instead and run through the  |
| 18 | legal process, which isn't even getting to the       |
| 19 | substance of the issues. And the applicant in the    |
| 20 | meantime has bulldozers at the ready and is          |
| 21 | demolishing buildings within the Port of Tacoma.     |
| 22 | It's unacceptable. There is just no                  |
| 23 | informed consultation, meaningful dialogue at this   |
| 24 | point. And it goes, again, across major agencies.    |
| 25 | There's other Federal agencies that'll be looking at |
| I  | DEPOSITION AND TRIAL                                 |

1 pipelines for this project, not one of them, FNSA 2 has not even contracted the Tribe. Never. We have 3 to reach out to FNSA to find out what's going on. 4 We have safety concerns, but no one has contacted 5 the Tribe from the Federal Government to determine 6 or even discuss those concerns.

7 Those types of issues need to be 8 addressed, they need to be addressed early because, 9 frankly, we're all the Federal Government, the State 10 Government, the local Government, Tribal Government, 11 as well as applicants wasting a whole lot of 12 resources, when we could be doing a whole lot better 13 good for other Port resources by chasing these 14 processes and arguing with each other about 15 exchanging information. We're not reaching the true issues. And it's a waste of time and resources for 16 17 everyone.

When I wrote my notes this morning, I was really first trying to be very cognizant of the fact that I'm dealing with this small issue, and our Tribal leadership deals with these issues across the board all day long on multiple fronts, and I -- I do environmental work.

But I wanted to -- to argue or -- or advocate to you that the time is now to stop,

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1 because we are all wasting resources, we're making 2 irretrievable commitments, both natural resources 3 and cultural resources that are historically treaty-4 protected rights of these tribes. And, frankly, the 5 time is not now, the time was a thousand yesterdays 6 ago.

7 So, at this point what do we do to fix it? 8 And you've heard from multiple tribes that at this 9 point we need to be looking at making sure that 10 tribes are being brought into the picture early, 11 often and with adequate information. Our Tribal 12 biologists and our fishermen, quite frankly, in the 13 Northwest have been on these systems for time in 14 memorial. They have the information that you need 15 to protect natural resources on this system.

16 They have also done water quality 17 monitoring, they have done restoration projects. 18 They live on these systems. In the LNG case we had 19 National Marine Fisheries issuing letters like not 20 likely to adversely affect, without ever talking to 21 a Tribal biologist about this. Our Tribal 22 biologists, who have been, even if they're not 23 Tribal fisherman, have been on this system for 20 24 plus years, are on the ground every day. 25 They can tell you that the people that

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1 actually looked at the data, and didn't use Tribal data, have never even set foot on the river system, 2 3 yet they're saying there's no fish present, that we're not using the right resources. So the time 4 5 has passed to make the right decisions.

6 At this point how do we move forward? 7 Using Tribal resources to actually have the correct 8 data is one, one point. Second, do it early, do it 9 often, and do it before you reach a permit decision. 10 And stop making tribes go through a FOIA process. 11 They can't meaningfully consult with you, and then 12 the process gets dragged out even further. They 13 need that information early and, quite frankly, 14 could actually supplement it with their own.

15 And secondarily, too, again, incorporate the fact that having Tribal informed consent at the 16 17 end of the consultation process is key, not just 18 checking the box. It was never intended that this 19 was just a check-the-box procedure. It was supposed 20 to be a communication that exchanged information, 21 and used the best science and best information 22 available to protect Treaty rights, and protect the 23 -- protect what you've obligated yourselves to do 24 for tribes since time in memorial. 25

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Thank you.

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| 1  | MR. CONNER: Thank you, Ms. Anderson.                 |
|----|--|
| 2  | Our next speaker is Ricky Gabriel from the           |
| 3  | Colville Confederated tribes. And then Taylor        |
| 4  | Aalvik, councilman with the Cowlitz Tribe.           |
| 5  | I particularly want to acknowledge                   |
| 6  | Taylor's graciousness in allowing representatives    |
| 7  | from each Tribe to speak before we go back to a      |
| 8  | member of the Cowlitz Tribe. I very much appreciate  |
| 9  | your patience in in doing that.                      |
| 10 | Let's see. With respect to time. I think             |
| 11 | we might Mr. Gabriel, why don't you just proceed     |
| 12 | and then I was going to do a very quick, very        |
| 13 | succinct summary from my perspective before we walk  |
| 14 | out the door.  |
| 15 | Thank you.   |
| 16 | MR. GABRIEL: (Native language spoken.)               |
| 17 | Just wanted to ask you guys as you're here listening |
| 18 | to all these people, you know, all our all our       |
| 19 | Tribal Leaders here, to remember that all these      |
| 20 | Tribal Leaders have are descendents from, I          |
| 21 | guess, the Chiefs that were making the deals and the |
| 22 | Treaties and, you know, that were they were          |
| 23 | they were the first ones here.                       |
| 24 | And I I was always I was always told                 |
| 25 | to, you know, wear your whenever I come to these     |
| ľ  | DEPOSITION AND TRIAL                                 |

1 meetings to wear your -- something that signifies that. So this right here, I just wanted to share 2 with you, is -- it's Moses' insignia, and it 3 4 actually predates, you know, the -- the American 5 flag that was -- that's on your -- your uniforms. 6 And that's something that we're -- we're here to try 7 to help, I guess, continue these discussions with 8 each other as time goes forward.

9 You have the authority, you know, you have -- you have, you know, the ability to listen to us, 10 11 and take these arrows that we were -- you know, 12 somebody made a mention to bring -- that we have arrows, you know, in our backs all the time. But 13 14 we're bringing them to you, and maybe they're trying 15 to help you form arguments for us. And that's, from 16 what I understand, is -- is your guys' job.

17 So, when it comes to infrastructure, 18 infrastructure and tribes have not had a good 19 history on -- and I can relate to, I can share the 20 Colville experience, you know, right now on the 21 Colville Reservation, we lost several reservations 22 and we ceded approximately half the State, 23 Washington State, in our discussions like we're 24 having now.

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And we ended up on this, like, an island.

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|----|--|
| 1  | Okay. It's surrounded by water on three sides, the               |
| 2  | Columbia River. Okay. So, when it was surrounded in              |
| 3  | you know, what it was also surrounded is it's                    |
| 4  | polluted water today. The water comes from Canada                |
| 5  | and, you know, they don't have the regulations. I                |
| 6  | don't know if any of you have actually served                    |
| 7  | overseas, or in other countries, to understand                   |
| 8  | without the regulations that are there today, the                |
| 9  | quality of the water will just disappear, and you'll             |
| 10 | I don't know have any of you served overseas?                    |
| 11 | Do you do you do you understand what                             |
| 12 | the water is like overseas? We don't want that                   |
| 13 | here. And that's something that I think will help                |
| 14 | all of our all of cities, including yours.                       |
| 15 | One thing that I also wanted to point out                        |
| 16 | is, in similarities, is that we also have bodies                 |
| 17 | overseas in the ground. We have bodies in the                    |
| 18 | United States in the ground. And, you know, if there             |
| 19 | was a pipeline gonna go through the Arlington                    |
| 20 | Cemetery I don't think anybody would appreciate                  |
| 21 | that, you know, or if there was a I guess a if                   |
| 22 | there was gonna be a a spill in any one of the                   |
| 23 | remaining tributaries that are clean, you know,                  |
| 24 | that's that's something that affects us all                      |
| 25 | today, especially with on reservations.                          |
|    |  |

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The Colville itself has actually put a lot of resources into protecting our natural resources. And we have to spend money that could be doing other things, like providing schools, education, and all these other different things that are needed, or even infrastructure.

But today that infrastructure actually has become, I guess, our moat. We're surrounded by water without any bridges. You know, to get across today our employees have to drive, you know, a hundred miles, you know, one way in order to get to work every day from a city, because we don't have the infrastructure to support us.

We also don't have -- we also don't have adequate water supplies. A lot of our water supplies are under moratorium for any new development, so most of our Tribal members have to move away, you know, from -- you know, from the reservation, from their families.

I was over here, actually had to move over here from the time I was 18 years old, and work over here in Seattle. And I built probably half of Seattle while I was over here, other people's infrastructure. But now my job is to go home and build our own infrastructure.

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| 1  | You know, if you look at the Colville                |
|----|--|
| 2  | Reservation there are three dams on it; the Grand    |
| 3  | Coulee Dam, the Chief Joseph Dam, you guys are       |
| 4  | familiar with the dams on there. But none of the     |
| 5  | infrastructure goes to the Reservation. And if it    |
| 6  | does go through it it's through our waterways.       |
| 7  | And the problem with that is if a a                  |
| 8  | truck were to spill in there, we wouldn't have       |
| 9  | anywhere to move. I don't know if you guys know it,  |
| 10 | but Indians can't own land. You know, like we        |
| 11 | wouldn't have anywhere to go. You know, that land    |
| 12 | is in trust, you know, for us to live there.         |
| 13 | So, we're looking at trying to find                  |
| 14 | alternatives, I guess alternate routes, you know, or |
| 15 | or other ways to mitigate some of these issues,      |
| 16 | whether it's, you know, LNG or, you know, liquid     |
| 17 | or whether it's oil, whether, you know, whether it's |
| 18 | trucks on the roadways. And I think one of the       |
| 19 | reasons that one of the reasons that they're in      |
| 20 | issue today is because there isn't any regulation    |
| 21 | protecting us, you know, from from the               |
| 22 | corporations or or these other, you know,            |
| 23 | interests on reservations. So, that's something      |
| 24 | that needs to be fixed. You know, there there is     |
| 25 | it's supposed to be you guys protecting us, and      |

NAEGELI DEPOSITION AND TRIAL 1 we need your protection today.

So, those are -- those some of the things 2 3 that I would like to share with you. Today I also, 4 you know, because we -- every day without 5 infrastructure, you know, many tribes don't have it, we have people that die because they can't get to --6 7 they have to be helicoptered out, and they can't get 8 to emergency services fast enough, and it's -- it's 9 very expensive for the Tribe to pay for those types 10 of things. And, you know, it comes down to money, 11 and a -- and a lot of different things.

So -- but natural resources is something that tribes have always tried to protect, not only for tribes, you know, but for your children, our children. And this is something that we need to keep doing if we're -- as we move forward; in other words, we're going to be like some of these thirdworld countries that don't have any water.

The Northwest is the -- probably the -the -- they say the water rich place of the world right now. And if you look east, you look back east, all the waters, rivers are all polluted. I went back to Washington, D.C. and I didn't know you can't -- you can't go in the -- the river there in Washington, D.C. you'll get some kind of sickness or



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|----|--|--------|
| 1  | disease. You see these people shaking their heads,               |        |
| 2  | yes, it's true. I didn't know that, you know.                    |        |
| 3  | I would like to be able to protect what we                       |        |
| 4  | have as as long as we can anyway. And, you know,                 |        |
| 5  | as a Tribal Leader we need to, you know, I guess                 |        |
| 6  | keep standing here, you know, I was told, I never                |        |
| 7  | and I never drank in my life. I'm 40 years old, I                |        |
| 8  | never did drugs, never drank in my life. And I tried             |        |
| 9  | to I tried to break my whole life trying to                      |        |
| 10 | break that stereotype that America has for Native                |        |
| 11 | Americans.   |        |
| 12 | You know, I think right now we're kind of                        |        |
| 13 | being painted out as, like, you know, crybabies or -             |        |
| 14 | - or whatever, you know. Them them, you know,                    |        |
| 15 | pesky Indians are at again, trying to stop trying                |        |
| 16 | to stop us from doing something, you know, great for             |        |
| 17 | America, but but in reality it's not that's                      |        |
| 18 | not how we are.  |        |
| 19 | You know, we're I've always worked hard                          |        |
| 20 | my whole life to try to break that stereotype of                 |        |
| 21 | what Native American is. You know, I think all of                |        |
| 22 | our Leaders that are here today you know, you've                 |        |
| 23 | got to remember that they have an institutional                  |        |
| 24 | memory that's, you know, I guess, that's not even                |        |
| 25 | institutional, it's just a family memory.                        |        |
|    |  |        |

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| 1  | I know where all of my family are buried.            |
|----|--|
| 2  | You know, I know where all the battles happened,     |
| 3  | where all the farmers are at today, we were told to  |
| 4  | farm. Okay. But today we can't afford the            |
| 5  | electricity to farm, and we were never given one     |
| 6  | garden hose to come from the Columbia River on to    |
| 7  | our land here, you know, for infrastructure,         |
| 8  | irrigation and and in Brian's case, Brian            |
| 9  | Cladoosby, the same.                                 |
| 10 | You know, I think that if you look across            |
| 11 | all tribes you'll see that similarity. The           |
| 12 | resources go around the Reservation. And the ones    |
| 13 | that go through our Reservation aren't there to help |
| 14 | us. You know, they're they're a shortcut for         |
| 15 | some somebody else to be able to get past all the    |
| 16 | regulations that they would otherwise have to        |
| 17 | have to go by, and the rest of America, I guess, or  |
| 18 | other, you know, private property owners.            |
| 19 | So so, like I said, I'm just trying to,              |
| 20 | you know, give you some just listen to our           |
| 21 | Leaders, you know, they're all of them, they're -    |
| 22 | - they're here to help you come up with our          |
| 23 | arguments to do your job, you know, to protect us    |
| 24 | and protect what we have left.                       |
| 25 | We're at the last probably clean water               |

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| 1  | from from what I know in the world, other than       |
|----|--|
| 2  | the than the polar icecaps. So and those are         |
| 3  | melting. So, there's there's a lot of issues         |
| 4  | here, and I think that's pretty much I just          |
| 5  | wanted to keep it short, and just kind of share with |
| 6  | you some of some of our history.                     |
| 7  | And, you know, one big concern is right              |
| 8  | now is that all the decisions you make it it         |
| 9  | costs lives, and there's only in my Tribe 9400 left. |
| 10 | And we used to range all from Washington State       |
| 11 | we'd hunt as far over as Missouri, coming together   |
| 12 | with these other tribes, you know, and and           |
| 13 | working together to to trade, and to to travel       |
| 14 | and all these things.                                |
| 15 | But we're we're also by policy the only              |
| 16 | group in the United States that's going to disappear |
| 17 | one day because of the the, I guess,                 |
| 18 | fractionation, you know, the the legal the           |
| 19 | legal limits of being a Native American today.       |
| 20 | So, I just wanted to ask you guys to look            |
| 21 | look out for us. And, you know, I I don't            |
| 22 | know if I'm the last person on today, or you got     |
| 23 | one more? Okay. I'll just I'll be keep it            |
| 24 | there. And I want to thank you guys for your help.   |
| 25 | And I also want to thank all our Tribal Leaders who  |



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|----|--|----------|
| 1  | are here, and my I I saw something about our                     |          |
| 2  | uniforms. You know, that mine's made in America. I               |          |
| 3  | heard these ones are made in China now. But                      |          |
| 4  | yeah, it's the truth.  |          |
| 5  | So, I want to say thank you, guys, for                           |          |
| 6  | listening to us today. I appreciate it.                          |          |
| 7  | Thank You Mr. Gabriel. I'll ask the                              |          |
| 8  | Councilman Aalvik of the Cowlitz Tribe to step                   |          |
| 9  | forward.   |          |
| 10 | I just want to say a couple things before                        |          |
| 11 | Assistant Secretary Roberts and I have to leave.                 |          |
| 12 | And I'll turn it over to General Spellmon to carry               |          |
| 13 | out the the balance of the consultation here                     |          |
| 14 | today.   |          |
| 15 | I just want to say thank you very much for                       |          |
| 16 | your input. I think it's been incredibly valuable,               |          |
| 17 | and I don't say that lightly. I think each of us                 |          |
| 18 | here are looking for opportunities to take the                   |          |
| 19 | thoughts and the recommendations that you have, and              |          |
| 20 | translate those into meaningful changes to our                   |          |
| 21 | consultation process.  |          |
| 22 | Those of us who are representatives of the                       |          |
| 23 | Obama Administration, I think somebody referred to               |          |
| 24 | 40 days, it feels like one long day, but it's                    |          |
| 25 | actually, I think, 87 days that we have left. We                 |          |
| I  | DEPOSITION AND TRIAL   |          |

want to go through this consultation process, and it
 is a process, not one of these meetings is a
 consultation, and all seven are not a consultation.

4 It is a process of meaningful dialogue to 5 get to the second recommendations that we need to 6 have. But despite our goal to try and move the 7 process forward, and have some feedback from these 8 consultation sessions, there is a host of career 9 folks who will continue, based on the dialogue, to 10 try and improve to consultation process. We will leave -- those of who are political appointees will 11 12 merely try and lay a strong foundation to continue 13 to try and improve the process.

14 A couple quick thoughts on the substance 15 of your comments. A lot of them are grounded in the 16 trust responsibility. And I just want to -- that is 17 the most, I think, unclear term with respect to our 18 responsibilities to Indian tribes. And I think it 19 greatly matters with respect to the trust 20 responsibilities what decision makers, leaders of 21 each Administration, views as that trust 22 responsibility. I feel particularly lucky to -- to 23 work for a President who has, I think, taken that to 24 another level, with respect to our responsibilities 25 to make decisions, to make changes to our processes

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1 that are meaningful, and they're responsive to
2 Indian Country. But I think it's something that you
3 have to continue to be strong advocates for with
4 each and every change of Administrations.

5 Informed consent, I've heard it time and 6 I understand that is the real goal here. again. 7 Ultimately informed consent in our consultation 8 process. I understand why that is the goal. I want 9 to assure you that our goal -- check the box is 10 something we still need to prove that we are not 11 doing. I think there are numerous examples where we 12 no longer check the box, we are making meaningful 13 changes, but based on the discussion I've heard 14 today, we have a ways to go to ensure you understand 15 it's not check the box, through a process which is a 16 sincere, tangible approach to resolving the issues 17 that you raise in each one of these permitting 18 processes.

We need to avoid a lack of accountability where we are saying that's not my Agency. That is a constant issue amongst -- that we hear from tribes. And that we need to ensure that there is a defined process, so that there is accountability as part of the consultation process as to how we're going to take that dialogue and integrate it into our

DEPOSITION AND TRIAL

1 decision-making.

Finally, I would just note also several times folks raised the Federal steering --Permitting Improvement Steering Committee. I think it's very good that that -- that entity has been identified as somebody who should also be part of these consultation processes.

Richard Kidd is the executive director within the White House for the steering committee. I met with Richard a few weeks back. I know he's going to be participating, and he's going to have some of his staff, so we are trying to integrate them into this process overall.

14 Finally, I would just say we want to make 15 a -- a difference institutionally. I think there 16 are many examples. We raised the Desert Renewable 17 Energy Conservation Plan. I think we have other examples where the Section 106 process between 18 19 Blackfeet, Badger-Two Medicine was a powerful 20 process of consultation to ultimately revisit our 21 decision-making on oil and gas leases.

22 So, we have an examples of success through 23 a consultation process, leading to a resolution of 24 issues from a Tribal perspective, but we, obviously, 25 have examples where it's not. And we need to, from

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1 my perspective, try and strength this process institutionally, so that it -- people can more rely 2 3 on the process as a whole.

And from that standpoint I think it's 4 5 appropriate just to reiterate we do want to 6 understand how we can do that within the existing 7 framework that we have. But I think as we tried to 8 point out in the framing document, we are also open 9 to revisiting that existing framework because it, 10 obviously, doesn't work from a lot of your 11 perspectives.

12 Changing the law is a longer term process. 13 And it's not as -- as quick as Executive Action. 14 But that is a legitimate part of this discussion, 15 how to recast and reframe the process for 16 consultation and decision-making.

17 And with that, I will just say thank you 18 very much again. November 30th is the deadline for 19 written comments. Consultation@bia.gov is the 20 website. This is in all your information. 21 Once again, Councilman Aalvik, you've been 22 very gracious and patient in allowing other representatives to go forward. You're it.

24 COUNCILMAN AALVIK: Great. Thank you. 25 You know, a lot of times back home in our Tribal

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| 1  | Council I get fairly frustrated over some long-      |
|----|--|
| 2  | winded people that are on our Council and, you know, |
| 3  | then when I get up to speak, you know I catch myself |
| 4  | many times being long-winded. So, it's kind of a     |
| 5  | damned if you do, damned if you don't kind of a      |
| 6  | situation when you get into those sort of            |
| 7  | situations. But                                      |
| 8  | So so, I'm a I'm a Councilman for                    |
| 9  | the Cowlitz Tribe, I have been since 2005. I'm also  |
| 10 | director for the Tribe's Natural Resources           |
| 11 | Department, and I have been that in that capacity    |
| 12 | since 2007. I'm on a lot of regional fish recovery   |
| 13 | boards and forest health boards, and and             |
| 14 | committees in our region. So, I'm I'm pretty         |
| 15 | active personally.                                   |
| 16 | We have our Natural Resource Department              |
| 17 | is pretty much geared towards restoration efforts.   |
| 18 | We're trying to restore an already collapsed natural |
| 19 | environment in our homelands in the lower Columbia   |
| 20 | River. So, when I talk about what I'm bringing       |
| 21 | forward here to you today is, you know, our Tribe is |
| 22 | is currently dealing with three new major            |
| 23 | proposed fossil fuel developments within our         |
| 24 | homeland of Lower Columbia River Estuary.            |
| 25 | This environment is critical to life,                |
| ľ  | DEPOSITION AND TRIAL                                 |

1 history and survival of numerous salmon, steelhead 2 and smelt populations that are currently listed 3 under the Endangered Species Act. These resources 4 are highly important to our Tribe, as far as 5 cultural continuity, and our ability to practice 6 traditional ways in -- in a -- in the furtherance of 7 our -- our culture.

8 The potential deleterious impacts of these 9 proposed developments would significantly impact 10 trust or Treaty -- trust resources to many tribes, 11 and also impact the general public, and -- and a lot 12 of their interests in the resources in the region, 13 and the outlook of environmental recovery in the 14 region.

15 The Columbia Basin is already 16 significantly deleteriously impacted by already 17 existing industry, agricultural activities, and 18 municipalities, and hydro development. If these 19 proposed developments are permitted -- and what I'm 20 talking about is the fossil fuel movement in the 21 lower Columbia, and three of them are, the proposed 22 Tesoro Savage Oil Terminal in Vancouver, Washington, 23 the proposed Northwest Innovations Methanol Plant in 24 Kalama, Washington, and the proposed Millennium Bulk 25 Terminals, Incorporated, coal terminal in Longview,

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Washington. If these developments are permitted it
 would continue to undermine current restoration
 efforts, and court orders associated with other
 deleterious impacts to trust resources within the
 entire Columbia River Basin.

This also includes resources that Canada 6 7 has an interest in. These proposed developments 8 also carry impacts, potential impacts that would 9 limit flexibility with pending negotiations with the 10 U.S./Canada regarding the movement to modernize the 11 Columbia River Treaty, in an effort to include 12 ecosystem function as a key purpose under the 13 Treaty.

14 Now, as far as consultation in some of the 15 permitting, and some of the NEPA processes 16 associated with, you know, these proposed 17 developments, this is some of the concerns that our 18 Tribe has regarding consultation or the NEPA 19 documents. You know, these large, complex projects 20 are being proposed along the Columbia River and 21 nearby communities. It is difficult to effectively 22 consult on or review these projects, due to the 23 rapid succession of new projects being proposed, 24 scoped and reviewed.

25

Our capacities are being strained in



1 regards to dealing with these projects all closely
2 timed with one another. There are cases where
3 notifications are intermixed with other less
4 relevant notifications, which adds to the dilemma of
5 receiving proper notifications within a timely
6 manner.

7 The Cowlitz Tribe is troubled in regards 8 to the position that action agencies take in regard 9 to non-responses. Their take is that no response 10 means that we have no concerns associated with what 11 is going on or what is being proposed. The fact is 12 that we, in many cases, have concerns and interests, 13 but that the draft permits or other proposed action 14 documents aren't being reviewed due to the capacity 15 concerns, and exacerbated by the sheer volume of 16 ground permits that we have to review.

17 The prepared documents, basically the 18 draft permits, and the draft EISes or draft DIEAs 19 that we have to review presented to us are highly 20 limited in scope. They do not fully evaluate 21 interdependent activities associated with the 22 proposed actions, or do not fully evaluate all 23 potential effects of a proposed action, leading to 24 inaccurate and incomplete project evaluation. 25 The larger picture beyond the immediate

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1 project area should always be part of any evaluation 2 associated with major proposed developments. The 3 limited scope inappropriately biases project review 4 towards project proponents.

5 Project proposals or draft NEPA documents 6 often lack specific assessments that are necessary 7 to review project impacts. The reports may not have 8 important impact assessments, and in many cases make 9 statements that assessments will be completed in the 10 future. However, it does not note when or with what 11 other permitting process this will be completed.

12 This is another problem that our Tribe 13 You know, we -- we're asked, you know, do you has. 14 want to consult with us over some particular 15 project, but you're -- you're throwing this, these 16 documents are highly inaccurate and inadequate, and 17 basically, you know, my first reaction is this is 18 garbage that I'm looking at. Why do we want to 19 consult over something that's garbage?

20 Meaningful biological opinions are being 21 undermined by the limited Area of Potential Effect, 22 or scopes, the APE scopes they call them. Narrow 23 scopes insinuating fewer individual fish or animals 24 are impacted by a proposed by project. 25 Additionally, viewing individual species separately

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1 from one another undermines the ecosystem approach. 2 Functional, healthy ecosystems are crucial 3 to functional, healthy rivers and reducing parts in 4 two pieces, rather than parts to whole, does not 5 adequately represent the approach that must be 6 adopted in order to slow or stop habitat 7 degradation. 8 The Army Corps solicited comment in July 9 2015 in regards to ascertaining to what degree its 10 scoping and analyses would do in regards to the 11 proposed Tesoro Savage oil terminal. Nothing has 12 been heard by the Army Corps since regarding the 13 next steps in the public process. So, it's been 14 quite some time. And the State's gone through their 15 SEPA review, and now we're waiting on a -- this 16 energy facility site evaluation council, that 17

doesn't even have Tribal representation on the State

recommendation to the Governor. But I suppose the

Army's just sitting on their hands and letting the

side of things, you know, for -- for their

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21

State handle it.

22 The Cowlitz Indian Tribe has been told 23 that Kalama methanol plant EA is being completely 24 completed solely for the U.S. to aid in their 25 decision-making process and will not be made

TRIAL

1 publicly available. When it is done, which it is 2 not, with no estimated time, it will be complete. 3 Now, one disturbing thing, and I'd like to know a 4 little more about this, how the Army Corps can go 5 through an EA process, or develop some sort of 6 internal NEPA documentation without some public 7 input.

8 And I will read an email, and I won't name 9 names, that I got from, I believe, the Portland 10 Now, that's another conundrum, because District. 11 our Tribe has to deal with both the Seattle and the 12 Portland Districts, so we're getting double-whammied 13 from two districts. I think maybe in the future we 14 should think about redistricting, so I don't have two districts to deal with. But that -- we'll save 15 16 that for another day.

17 But it says, "Taylor, the Corps recognizes its obligation for predecisional communications with 18 19 the Tribal governments and welcomes comments from 20 the Cowlitz Tribe regarding the Port of Portland 21 methanol production marine terminal and the Kalama 22 lateral project permit applications; however, there 23 is no public comment period for regulatory branch's 24 statement of findings/EA since this document serves 25 as the Corps internal record of decision. Ι

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recommend that the Tribe directly submit their
 comments to the Corps to initiate discussions of any
 issues or concerns."

Now, this is response to how can I comment 4 5 on anything if you don't have nothing to provide or 6 nothing for me to review. So, I have an issue in 7 regard to what is going on here. And then it's 8 absurd when I hear other tribes have to go through 9 FOIA process associated with trying to deal with 10 what is going on here. That's absurd that a Tribe has to do FOIA. That's absolutely absurd. 11

12 There is some question from the Cowlitz Tribe if consultation with the local U.S.A.'s branch 13 14 is actually government-to-government. We are 15 suspect that the scoping and subsequent analysis 16 underneath it is being directed to districts from 17 headquarters. There's considerable concern that 18 consultation with district commanders or even, you 19 know, division commanders, such as yourself, is 20 highly diminished due to influences and directions 21 from headquarters.

I think it's important that maybe Jo-Ellen Darcy herself should be out here listening to us. The Cowlitz Tribe concern that district commanders may not be fully committed, engaged with the issue

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of government-to-government consultation with
 tribes.

3 We recently had a date set for consultation regarding the proposed methanol plant 4 5 Section 106 permitting. It was difficult to 6 schedule a meeting to begin with. And now it has 7 been proposed for another near two months from the 8 original date set. Our request for consultation was 9 made in early September 2016, and now it's scheduled 10 for December of 2016. We believe that this wait is 11 way too long, and that if consultation was a 12 priority item, our meeting would likely have already 13 taken place.

14 So, I think there's a lot to fix in regard 15 to some of these permitting activities on -- but I 16 think there's a lot of politics that's going on 17 here, too. And I think a lot of it's coming out of 18 D.C. I think a lot of it is pressure that's being 19 applied by these big baron oil companies, if you 20 want to call it, and all these coal companies are 21 probably going back, trying to push the right 22 buttons in D.C. so they can try to fast track their 23 proposal through and diminish the issues that the 24 tribes have in the region.

So, I think there needs to be major

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25

| 1 | reform. And I think what it needs is probably       |
|---|---|
| 2 | similar to how tribes 15 tribes, the State and      |
| 3 | Federal agencies got together to develop a regional |
| 4 | recommendation regarding the future disposition of  |
| 5 | the Columbia River Treaty. That might be one idea.  |

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6 I think we all need to sit at the table 7 together and come up with an understanding that includes the State, includes the Port Authority, 8 includes the County, includes the tribes within the 9 10 affected areas, includes pertinent Federal agencies, 11 because there was success in regards to -- you know, 12 although be it, and I know there's an individual out 13 there I had to debate quite a number of times. We 14 did eventually come up with -- with an agreement 15 that all of us stand by. It's called the Regional 16 Recommendation on the Columbia River Treaty.

17 And I can't look forward, hey, we got a 18 Columbia River Treaty that we could be -- that we 19 plan to help the State Department renegotiate with 20 Canada here in the near future. And I think that 21 it's very important maybe to look at some of those 22 examples, watch what's going on in the Columbia 23 River Treaty, and move forward cautiously on these 24 major proposed developments. I -- I think you 25 should hold up these developments until the Treaty

negotiations have concluded, because I think this
 impacts it. These proposed developments, these
 fossil fuels impact it.

4 I also want to say that, you know, the 5 Cowlitz Tribe is on the side with what the Yakima 6 are proposing on the idea of repealing Appendix C, 7 taking another look at this Executive Order, and also, I think, you know, the region-wide EIS. Let's 8 9 back up here, region-wide EIS on some of these major 10 proposed developments or even future developments 11 that plan to try to -- to basically politically 12 ramrod their ways into our homeland.

13 So, I think there is opportunity out 14 there, but still there's a lot of problems that need 15 to be addressed. So, I want to thank you for the 16 time. I want to thank everybody that -- that came 17 here today. And hopefully as we move forward there 18 will be solutions and not further detriment to the 19 cultures and life ways of people that first were on 20 this landscape. All right. Thank you.

GENERAL SPELLMON: I'm sorry, I don't have a name, but we have another speaker from the Cowlitz Tribe? Is that correct? Not another? All right. Is there anyone we missed? I guess we've -- we've down the agenda. Is there anyone else that has

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1 something to present? Yes, sir.

MR. PURSER: Hello. I'm Rob Purser, I'm from Suquamish Tribe. Leonard and Councilmember Sigo had to leave for a budget retreat that's been scheduled for several months now.

I'm the fisheries director for Suquamish,
I'm also a Suquamish Tribal Elder, been a fisherman
for probably better than 40 years now.

9 The Suquamish Tribe's comments are based 10 on years of interacting with Federal agencies for 11 many different projects, infrastructures included. 12 We have years of experience dealing with the Navy, 13 Army, Army Corps, EPA, National Marine Fishery 14 Service, Federal Highways, Federal Energy Regulatory 15 Commission, BIA, IHS, DOI, DOJ and others. These 16 projects require compliance with a wide array of 17 Federal laws that -- and how they interact are --18 utterly fail to address impacts to Treaty rights. 19 The Rivers and Harbors Act, the National 20 Environmental Policy Act, The National Historic 21 Preservation Act, Endangered Species Act, Clean 22 Water Act, other Federal environmental and marine 23 mammal statutes, Federal Powers Act, Energy Powers 24 Act of 2005, and Freedom of Information Act and 25 others.

| 1 | Despite Obama Administration's effort to            |
|---|---|
| 2 | require all Federal agencies to update tribal       |
| 3 | consultation policies, it is clear that across all  |
| 4 | Federal agencies, including DOD, there is a lack of |
| 5 | meaningful tribal input into infrastructure-related |
| 6 | reviews and discussions, and across the board       |
| 7 | consultation that's treated very inconsistently.    |

8 Overall, Federal agencies rely on a check-9 the-box approach in order to achieve the outcome and 10 the schedule that is desired for the particular 11 project, and for purposes of demonstrating that they 12 are engaged in tribal consultation. It is a rare 13 event when meaningful consultation occurs. Except 14 for the National Historic Preservation Act, none of 15 the above statutes comply with meaningful Tribal consultation, and compel agencies to consider 16 17 impacts to Treaty reserve rights and resources.

18 Only Federal case law arising from the 19 Rivers and Harbors Act has complied with the Army 20 Corps to meaningful consult with tribes and consider 21 impacts to Treaty reserve rights when evaluating 22 permit applications. Over the years the Corps has -23 - the Corps has been backsliding on meaningful 24 consultation to notify the tribes of the site visits 25 when the applications are filled and throughout the

1 permit application process.

2 More recently DOD lead agencies have begun 3 to address impacts to Treaty rights and NEPA, but those impacts are based on DOD's input, not based on 4 5 consultation with the Tribe. Tribal consultation is 6 broken. My Tribe's experience shows that attempting to address these issues at the top does not trickle 7 8 down to change the ingrained institutional practices 9 of the agency's management and staff at all levels 10 across local, Federal agencies by district or by 11 region.

Pressure from Federal agencies' headquarters has little effect to change these institutional practices. Further legislative action is needed to compel Federal agencies to address tribal concerns on a timely manner, rather than when the Federal agency wishes to disclose information impacting Treaty resources.

19 On a different topic, Puget Sound Federal 20 Task Force MOU among Federal agencies. Even though 21 the MOU is not binding, several statements provide 22 self-serving statements for Federal agencies' 23 positions that are -- that have not been clarified 24 and/or are untested in our judicial system. 25 My Tribe disagrees with the statement that

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1 Treaties have the same legal force as Federal 2 statutes, when Article 6 of the U.S. Constitution 3 clearly states that the Treaties are the supreme law 4 of the land. The Federal plan attempts to carve out 5 military installations in the Puget Sound where 6 national security interests exist.

7 That carve-out is contrary to Federal law8 and/or judicial interpretation. Thank you.

9 GENERAL SPELLMON: Anyone else? Okay.
10 Just a few -- before I wrap up I just want to ask my
11 other Federal agencies, any concluding comments from
12 anyone at the table? Okay.

13 From DOJ, just thank you MS. BAUM: 14 everyone that came and shared. I know some people 15 left already, but hopefully you can take heart in 16 the number of Federal agencies that you had here. 17 We are really here to have a good discussion and 18 come up with some -- some good solutions. So, thank 19 you for -- everyone for your thoughtful comments. 20 GENERAL SPELLMON: I also want to thank 21 United Indians for hosting all of us today. I know 22 with your comments, the time that you, obviously,

23 prepared in -- in getting -- seeming to getting

24 ready for -- for today. We appreciate your

25 feedback, certainly your comments, submittals as



| 1 | well, we will we will read them all. But most     |
|---|---|
| 2 | importantly for me I take away just the examples  |
| 3 | that you provided, both good and bad, where we've |
| 4 | got it right, and where we've got it wrong, as we |
| 5 | work to set the foundation for how we can do this |
| 6 | better in the future.                             |

7 This is the second in a number of 8 listening sessions that -- that we will -- we will 9 be involved in. This was one was very, very valuable 10 to me personally. And, as you've heard, the intent 11 is to give this a national-level look for how we can 12 do -- we can do that better. There certainly will 13 be some national level things that will be required 14 to get after some of the proposals that you put on -15 - put on the table today.

I would also argue that much of what I learned we can fix right here within the Region without waiting on a national level solution. So, we look forward to -- to tackling those issues with you, and certainly keeping the communication lines open as we go through this listening session process.

23 Thank you all again for coming out today.
24 (Whereupon, the meeting was concluded at
25 1:00 p.m.)

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| 1  | CERTIFICATE  |
|----|--|
| 2  |  |
| 3  | I, John A. Portesan, do hereby certify that                |
| 4  | I reported all proceedings adduced in the foregoing matter |
| 5  | and that the foregoing transcript pages constitutes a      |
| 6  | full, true and accurate record of said proceedings to the  |
| 7  | best of my ability.  |
| 8  |  |
| 9  | I further certify that I am neither related                |
| 10 | to counsel or any party to the proceedings nor have any    |
| 11 | interest in the outcome of the proceedings.                |
| 12 |  |
| 13 | IN WITNESS HEREOF, I have hereunto set my                  |
| 14 | hand this 4th day of November, 2016.                       |
| 15 |  |
| 16 | Joh a Pottesan   |
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| 19 | John A. Portesan   |
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| 1  | CORRECTION SHEET   |          |
| 2  | Transcript of: Meeting Date: 10/25/16                            |          |
| 3  | Regarding: Consult With Tribes                                   |          |
| 4  | Transcriber: Portesan  |          |
| 5  |  |          |
| 6  | Please make all corrections, changes or clarifications           |          |
| 7  | to your testimony on this sheet, showing page and line           |          |
| 8  | number. If there are no changes, write "none" across             |          |
| 9  | the page. Sign this sheet on the line provided.                  |          |
| 10 | Page Line Reason for Change                                      |          |
| 11 |  |          |
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| 24 | Signature  |          |
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| 1  | DECLARATION  |          |
| 2  | Transcript of: Meeting Date: 10/25/16                            |          |
| 3  | Regarding: Consult With Tribes                                   |          |
| 4  | Transcriber: Portesan  |          |
| 5  |  |          |
| 6  |  |          |
| 7  | I declare under penalty of perjury the following to              |          |
| 8  | be true:   |          |
| 9  |  |          |
| 10 | I have read the transcript and the same is true and              |          |
| 11 | accurate save and except for any corrections as made             |          |
| 12 | by me on the Correction Page herein.                             |          |
| 13 |  |          |
| 14 | Signed at,,  |          |
| 15 | on the day of, 2016.   |          |
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| 22 | Print Name   |          |
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| 24 | Signature  |          |
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| \$3,000,000,00      | <b>11th</b> 14:19          | 124:24               | <b>2015</b> 99:18    |
| <b>0</b> 97:11      | <b>12</b> 18:19            | 125:23               | 165:9                |
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| <b>106</b> 10:21    | 14th 43:8                  | 2,000,000            | 116:13               |
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